FILE: 2023/3818

DEPARTMENT OF BIODIVERSITY, CONSERVATION AND ATTRACTIONS REPORT

PROPOSAL	Proposed installation of, and addition and changes to, existing floating pontoon, access gangway and anchoring							
	system							
LOCATION	Swan River (Lot 301 on Plan 47451) within the Western							
	Australian Powered Water Sports Area, adjacent to 1 (Lot							
	10175 on Plan 185130) Camfield Drive, Burswood							
COST	\$3,150							
APPLICANT								
	Show Ski WA							
LANDOWNER	Department of Biodiversity, Conservation and Attractions							
LOCAL GOVERNMENT	Town of Victoria Park							
MRS CLASSIFICATION	Waterways reserve							
DECISION TYPE	Part 5, Swan and Canning Rivers Management Act 2006, Ministerial Determination							
ATTACHMENTS	1. Location map (1 page)							
	2. Pontoon drawings (5 pages)							
	3. External referral responses:							
	Burswood Park Board (1 page)							
	 Department of Transport (2 pages) 							
	 Department of Planning, Lands and Heritage 							
	(Aboriginal Heritage Conservation) (3 pages)							
DECOMMENDATION.								
RECOMMENDATION	APPROVAL WITH CONDITIONS							

1. INTRODUCTION

1.1 The Department of Biodiversity, Conservation and Attractions (DBCA) has received an application from Show Ski WA, to formalise the installation of an existing pontoon and access gangway (refer Figure 1), including an addition and changes to the existing pontoon and installation of new anchor points.



Figure 1: Existing pontoon and gangway

- 1.2 The structure is located on the Swan River within the Western Australian Powered Water Sports Area, 1 Camfield Drive, Victoria Park (Lot 301 on Plan 47451) (refer Attachment 1). The area is gazetted for waterski and power boat use and the structure is used by water-skiers as a dock for take-off and landing purposes (refer Attachment 2).
- 1.3 The subject land is contained within the Waterways reserve under the Metropolitan Region Scheme.
- 1.4 The proposed development is to occur on land entirely within the Swan Canning development control area and Waterway reserve and therefore requires an approval from the Minister for the Environment in accordance with Part 5 of the Swan and Canning Rivers Management Act 2006 (SCRM Act).
- 1.5 DBCA has prepared this draft report in accordance with section 75(2) of the SCRM Act.

2. CONSULTATION

2.1 In accordance with section 73 of the SCRM Act, the application was initially advertised on DBCA's website for 42 days from 14 August to 25 September 2023.

Burswood Park Board

- 2.2 Burswood Park Board comments are provided in **Attachment 3** and are summarised below:
 - Operation considerations and equipment required for the pontoon including access and mobility, fire equipment and illumination.
 - Public use restrictions.
 - Construction of anchors.
 - Facility issues associated with the existing land-based building and carpark.
- 2.3 Operations and construction issues can be addressed through conditions of approval, while public use restrictions could be addressed through a jetty licence. Facility issues associated with the building and carpark are not part of the current application.

Department of Transport

- 2.4 The Department of Transport (DoT) advises that it has no objections to the proposal provided that the structure has an existing jetty licence or in the absence of a jetty licence, the applicant apply for one.
- 2.5 DoT's comments are provided in **Attachment 3.**

Department of Planning, Lands and Heritage (Aboriginal Heritage Conservation)

- 2.6 The Department of Planning, Lands and Heritage (DPLH) (Aboriginal Heritage Conservation) advises the ski pontoon intersects with Aboriginal Cultural Heritage site 3536 (Swan River).
- 2.7 DPLH advises the applicant to discuss the development application with the Aboriginal Heritage Conservation Team at DPLH.
- 2.8 DPLH's comments are provided in Attachment 3.

Town of Victoria Park

- 2.9 The Town of Victoria Park (the Town) advised that it had no comments or recommendations to provide.
- 2.10 Correspondence from the Town is provided in **Attachment 3**.

3. PUBLIC CONSULTATION

3.1 In accordance with the requirements of Section 75 of the SCRM Act, a copy of the draft report and proposed recommendation will be provided to the applicant and the relevant stakeholders being the Town, DoT, DPLH and Burswood Park Board. A copy will also be published on the DBCA website for a period of two weeks with an invitation for public submissions.

4. RELEVANT POLICIES AND PLANS

- State Planning Policy 2.10 Swan-Canning River System (SPP 2.10)
- Corporate Policy Statement No. 42 Planning for Land Use, Development and Permitting Affecting the Swan Canning Development Control Area (Policy 42)
- Corporate Policy Statement No. 44 Planning for Jetties in the Swan Canning Development Control Area (Policy 44)

5. ENVIRONMENTAL AND PLANNING CONSIDERATIONS

- Environmental protection
- Visual amenity and public access
- Aboriginal heritage

6. BACKGROUND

- 6.1 Show Ski WA (the Club) is a member of the WA Water Ski Association and utilise the Western Australian Powered Water Sports Area (WAPWSA) for water ski training and events. The pontoon is used for take-off and landing purposes.
- 6.2 The pontoon has been in place at this location for several years. It was installed following a development approval issued in 2009. After the expiry of the five-year timeframe of the approval, the Club altered the pontoon and added a gangway.
- 6.3 To assist with the function of its operations, the Club advised in 2022 that it wanted to add an additional pontoon module to the structure and modify the anchor points. The Club was issued with a permit for the pontoon and gangway in March 2022 to ensure it had a current and valid approval while it applied for a development approval for the existing structure, and proposed addition and changes to the structure.
- 6.4 The existing pontoon is a two-module pontoon (5m wide and 12m long) with polypropylene decking and rubber trim and an aluminum gangway (1.5m wide and 6m long) which connects the pontoon to the foreshore. The gangway has a fibre reinforced polymer (FRP) micromesh decking. The pontoon is currently anchored at four points using a basic anchoring system.
- 6.5 The Club proposes to add an additional pontoon module to the structure, making it a three-module structure of 90 square metres (7.5m wide and 12m long). The existing anchor points will be removed and replaced with a system utilising stainless steel wire

ropes, or equivalent metal chains, and four concrete slabs, with two slabs within the riverbed and two anchor points on the foreshore (refer **Attachment 2**).

7. DISCUSSION

Environmental protection

- 7.1 Policy 42 aims to ensure that land use and development on and adjacent to the river system maintains and enhances the quality and amenity of the river environment. The proposed development should be carefully undertaken to prevent detrimental impacts to the foreshore and riverbed.
- 7.2 To mitigate the risk of scouring of the foreshore or riverbed via the anchor points, appropriate anchoring is required. Inappropriate anchoring systems can drag across the foreshore and riverbed as the water level changes with the tide.
- 7.3 Following initial lodgment of the application, the applicant provided amended plans relating to the proposed anchoring system which incorporate an improved anchoring design.
- 7.4 Most of the length of the steel wires will be buried in the foreshore to mitigate safety risks (trip hazard) to pedestrians. The wires will be kept taut to limit movement. If disconnected from the pontoon, the wires will need to be contained to mitigate scour and erosion risk and avoid a trip hazard. A condition of approval is recommended requiring measures to be implemented to mitigate scour by the pontoon and associated anchors.
- 7.5 If the pontoon needs to be moved, the anchor points are released from the pontoon and the anchors remain in the riverbed and on the foreshore. The steel wires should be appropriately contained or removed to ensure they do not drag on the riverbed or foreshore and cause scouring. Similarly, the steel wires should be appropriately installed to limit drag on the foreshore and riverbed while in use.
- 7.6 The foreshore anchor points are likely to be exposed via natural wave and tidal processes. DBCA has previously approved a permit for the renourishment or backfilling of clean river sand on the foreshore to the West Australian Recreational Water Sports Association Inc. It is expected that future remediation of beach erosion may be required via relevant permits.
- 7.7 The FRP gangway and plastic pontoon decking has the potential to degrade and release microplastics into the river. The effective maintenance and monitoring of the gangway and pontoon decking will ensure that any degradation of the FRP or plastic material can be addressed prior to microplastics or deleterious materials entering the river. The Club has submitted a Monitoring and Maintenance Plan stating that the structure's condition will be monitored on a quarterly basis and corrective action will be undertaken when required. A condition of approval is recommended to require the Club to implement the Monitoring and Maintenance Plan.
- 7.8 To ensure that all potential environmental impacts are identified and managed appropriately, it is recommended that a Construction Environmental Management Plan (CEMP) be included as a condition of approval. The CEMP is to include details related to the management of works during installation of the additional pontoon module and replacement of the anchor systems.
- 7.9 Policy 42 requires development within the floodway to not impede the normal flow of the Swan and Canning rivers during floods and/or lead to the degradation of the natural features of the river system. The proposed anchor system has been certified by a

qualified engineer to ensure the pontoon can be held in place. The design of the anchor system is consistent with relevant Australian Standards for the design of maritime structures and piling design and installation.

Amenity and safety

- 7.10 Policy 42 states that proposals should enhance and protect the character and landscape setting of the Swan Canning river system.
- 7.11 The pontoon is a low-profile, relatively minor, light weight structure and is unlikely to adversely impact upon the visual amenity of the locality.
- 7.12 The anchors for the pontoon are to be buried to minimise tripping hazards and avoid adverse visual impacts.

Planning and Vision

- 7.13 The Western Australian Powered Water Sports Area and pontoon are shown within the Burswood Park Board's 20 Year Vision for Burswood Park. The vision indicates development of the western foreshore and provides concept plans for a marina adjacent to the Crown Casino.
- 7.14 Arrangements for clubs within the gazetted Western Australian Powered Water Sports Area are to be determined in future planning for the broader area under the vision and its implementation. It is not considered that the current proposal will adversely impact on the ability of the State to undertake long-term planning for this locality. It is however recommended that the applicant is advised through an advice note on the approval, that the proposed structure may be required to be removed at the discretion of the State.

Aboriginal Heritage

- 7.15 The location of the pontoon resides within Aboriginal Cultural Heritage site 3536 (Swan River). DPLH recommends that the applicant discuss the development application with the Aboriginal Heritage Conservation Team to determine the relevant approvals that may be required under the *Aboriginal Heritage Act 1972*.
- 7.16 An advice note is recommended to reiterate the Club's obligations under the relevant Aboriginal Heritage legislation and to contact DPLH to seek advice.

8. SWAN RIVER TRUST

8.1 In accordance with section 75(3A) of the SCRM Act, the Swan River Trust (the Trust) considered DBCA's draft report at its meeting on 25 March 2025 and resolved to advise the Director General of DBCA that it supports the draft report to progress to advertising following amendments and clarifications in the updated report. The Trust reserved the right to revisit the proposal and report following the receipt of public comments and prior to the report being finalised and the final recommendation being made to the Minister for the Environment.

9. CONCLUSION

9.1 The proposal seeks to maintain the pontoon and access gangway in its current location and to gain approval for an addition to the existing pontoon and installation of new anchor points. The proposal is consistent with the established purpose of the gazetted Western Australian Powered Water Sports Area and is unlikely to adversely impact upon the visual amenity of the river. It is anticipated that the proposal will not have any adverse impact on the foreshore or riverbed, provided the pontoon and anchor points are

monitored and maintained appropriately. The proposal is therefore considered acceptable.

9.2 For these reasons, the proposal is recommended for approval, subject to conditions and advice.

10. RECOMMENDATION - APPROVAL WITH CONDITIONS

That the Director General of DBCA advises the Minister for the Environment that the proposal at the Western Australian Powered Water Sports Area, 1 Camfield Drive, Victoria Park (Lot 301 on Plan 47451), as described in the application received on 4 July 2023, and additional information received on 15 July 2024, 17 September 2024 and 2 December 2024, be approved, subject to the following:

CONDITIONS

- 1. Approval to implement this decision is valid for three (3) years from the date of this approval. If substantial on-site works have not commenced within this period, a new approval will be required before commencing or completing the development.
- 2. All works are to be undertaken in accordance with a Construction Environment Management Plan which is to be submitted to and approved by the Department of Biodiversity, Conservation and Attractions prior to commencement of works. (Advice Note 1)
- 3. The pontoon structure and placement in the waterway are to be in accordance with the pontoon, gangway and footing (anchor) drawings and diagrams submitted with the application, the pontoon diagram received 15 July 2024, Ciltech Pty Ltd's anchorage engineering certificate dated 17 September 2024 and footing diagram received 2 December 2024. (Advice Note 2)
- 4. Monitoring and maintenance of the approved structure shall be undertaken in accordance with the Maintenance and Inspection Plan (Dock Maintenance Schedule and records Show Ski WA, submitted on 12 July 2024) which is to be implemented to the satisfaction of the Department of Biodiversity, Conservation and Attractions.
- 5. The approved structure's steel anchor guides and anchor points are to be maintained and monitored to address and/or mitigate any scouring of the foreshore or riverbed during low tide events. If the anchor guides are detached from the pontoon, they are to be stored appropriately to prevent scouring of the foreshore and riverbed. Where scouring of the riverbank or foreshore has occurred, appropriate remedial actions are to be implemented. (Advice Note 3)

ADVICE NOTES

- 1. Regarding **Condition 1**, the Construction Environment Management Plan (CEMP) should describe how the installation of the concrete anchors will be managed to minimise potential environmental impacts. Guidance for preparation of a CEMP is provided in <u>DBCA Guidance Note 1 Construction Environmental Management Plans</u> (the PDF will download automatically).
- 2. Regarding **Condition 2**, the anchors for the pontoon are to be buried to minimise adverse visual impacts and public health and safety risk.

OFFICIAL

- 3. Regarding Condition 4, sand renourishment is to be implemented as required under the West Australian Recreational Water Sports Association Incorporation's lease agreement with the Department of Planning, Lands and Heritage.
- 4. The applicant is advised that the work site is listed on the Register of Aboriginal Sites. It is recommended that the applicant contact the Department of Planning, Lands and Heritage. Aboriginal Heritage Conservation Team (AboriginalHeritage@dplh.wa.gov.au), to seek advice relating to the authorised activity and the Aboriginal heritage values of the area.
- 5. This approval has been granted in accordance with the Swan and Canning Rivers Management Act 2006 and does not negate the need to obtain any further approvals from other relevant agencies including, but not limited to, the Department of Transport to obtain or update a jetty licence. The Department of Transport Maritime Licensing can be contacted on 13 11 56.
- 6. The applicant is notified that this approval provides authority for location of the proposed structure within the Waterways reserve until such time as the State may require it to be removed, which it may do at any time at its own discretion.

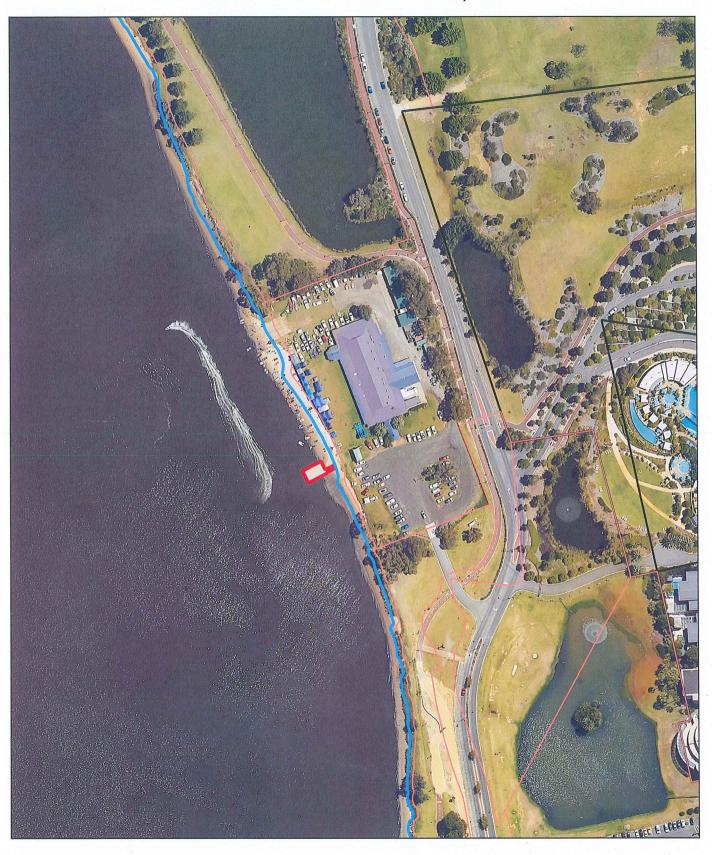
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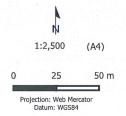
Dan Coffey

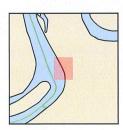
A/Executive Director (As delegate of the CEO)

Show Ski WA Pontoon - 1 Camfield Drive, Burswood









Produced by Holly McMurray, Department of Biodiversity, Conservation and Attractions



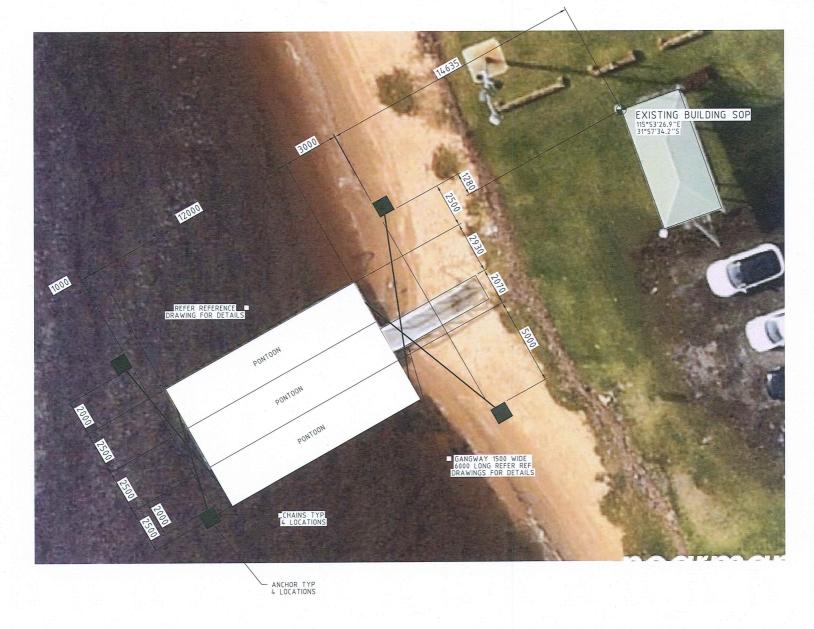
Department of Biodiversity, Conservation and Attractions

Job Ref: 23-3818 Produced at 10:43 AM on December 03, 2024

ANCHORS: 900x900x100 CONCRETE SLABS

CHAIN: 10mm GALVANISED

Attachment 2



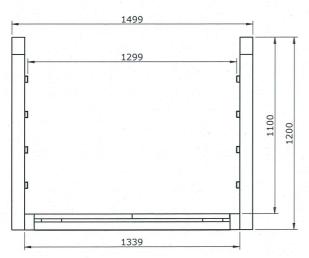
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With walkway Width: 2204 mm

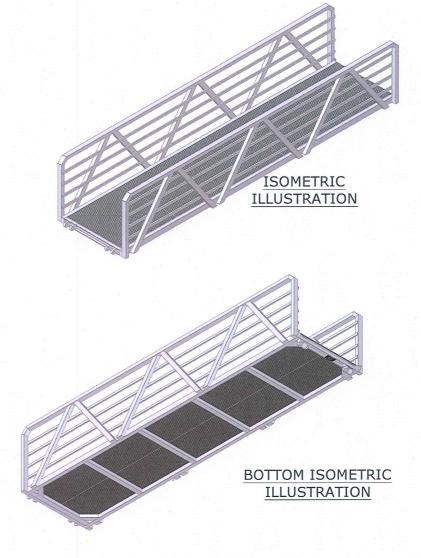
NOTES:

- 1. All dimensions are in mm
- 2. All framing to be marine grade alumminium
- 3. Cap all exposed ends of hollow material
- 4. Decking is 2367 x 607 x 30mm fibre reinforced plastic (FRP) Micromesh grating, beige colour.
- 5. Micromesh decking to be fastened to frame via grade 316 stainless steel fasteners according to grate manufacturers specifications.
- 6. Handrails to be fully welded to the base frame.
- 7. All welds to be continuous full length.

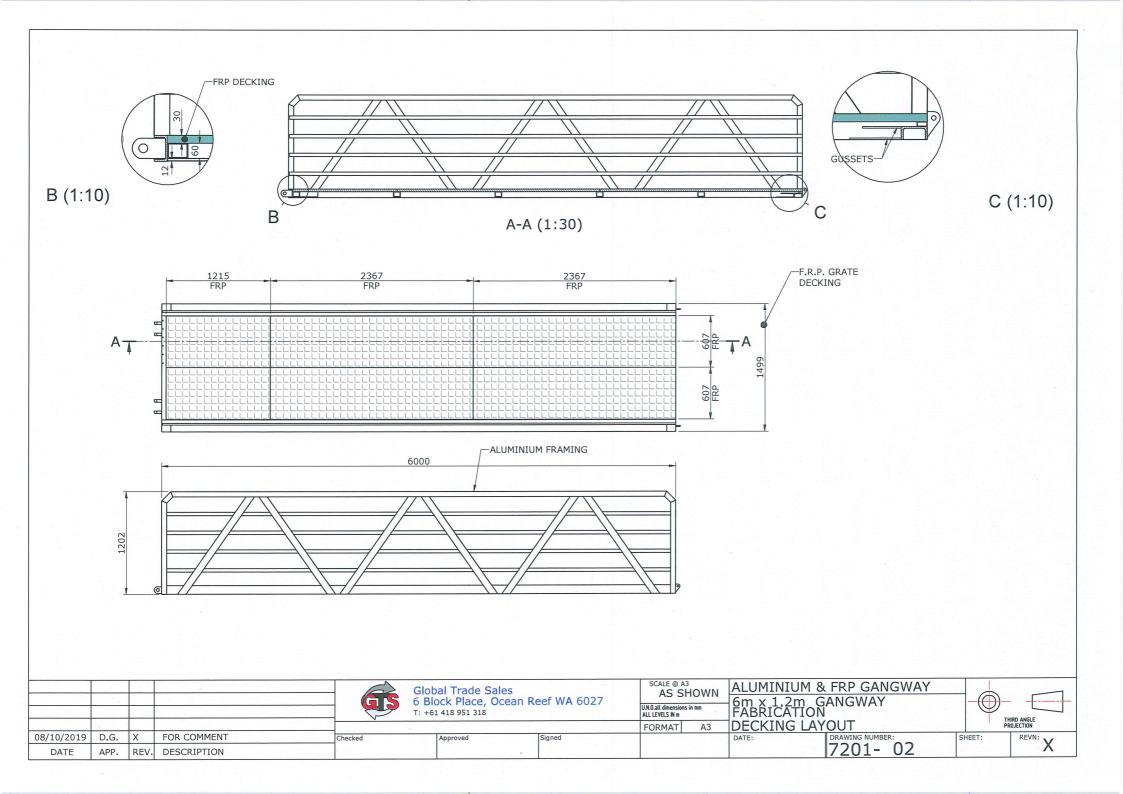


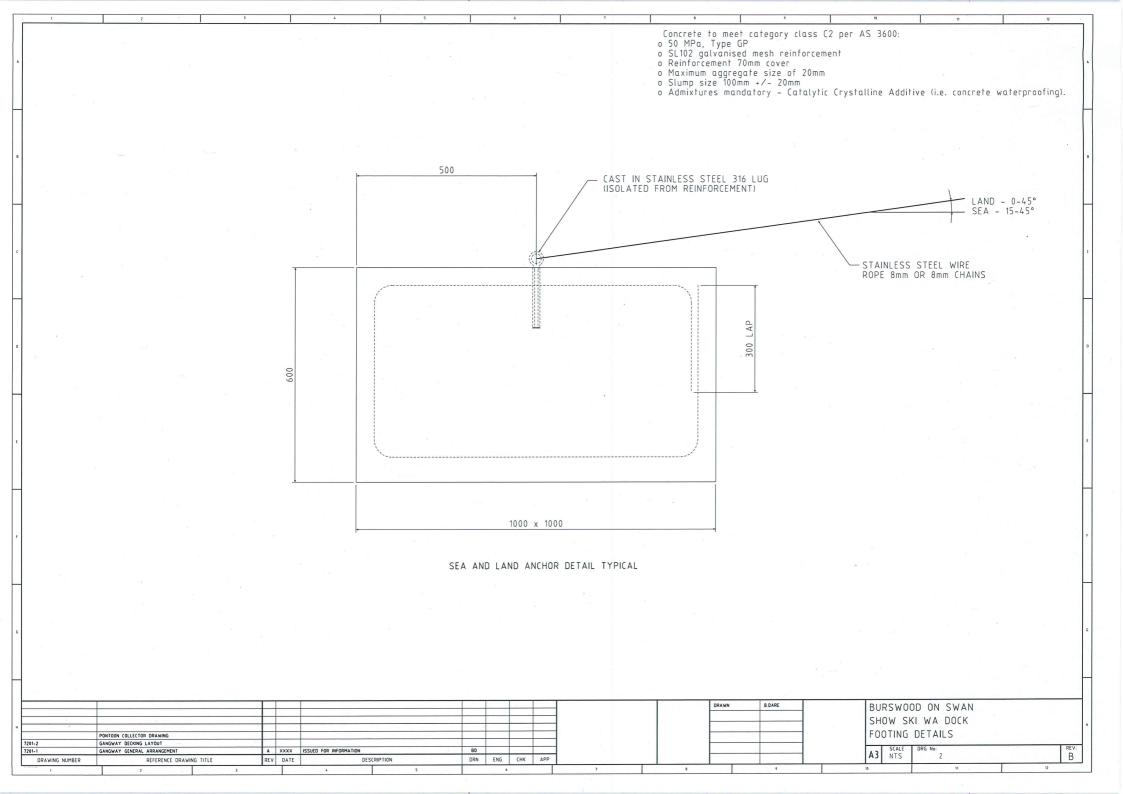
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Sent: Thursday, August 17, 2023 8:00 AM

To:

Subject: RE: Referral for Comment - Part 5 - 2023-3818 - Floating pontoon at Burswood Water Sports

Centre - Burswood Water Sports Centre - Show Ski WA

Morning

Please see attached information from the DBCA web site.

Some information gathering questions we may need to ask.

- 1. Is this to be a permanent structure on the water edge.
- 2. Has it been Designed for access and mobility. And if so, does there need to be a path from the building to ramp.
- 3. Does the structure require fire equipment attached e.g., fire extinguishers?
- 4. Does the deck need to be slip resistant.
- 5. Is there a need to include safety equipment attached to the pontoon e.g., Lifebuoy?
- 6. Is this for public use and if not, how will this be controlled.
- 7. Does it require some form of illumination at night, or reflective band.
- 8. Is there a set loading requirement on this pontoon.
- 9. Are there any anchors to be constructed (Excavations) on the shoreline to secure the structure.
- 10. If WARWSA are encouraging the use of this facility, when will they address the issues in relation to pedestrian safety within their dilapidated carpark.





Board acknowledges the Aboriginal peoples of Western Australia as the traditional custodians of this land and we pay our respects to their Elders, past and present.

From:
To: Rivers Planning

Subject: RE: Referral for Comment - Part 5 - 2023-3818 - Floating pontoon at Burswood Water Sports Centre - Burswood

Water Sports Centre - Show Ski WA

Date: Thursday, 24 August 2023 9:39:29 AM

Attachments: <u>image003.png</u> <u>image001.png</u>

[External Email] This email was sent from outside the department – be cautious, particularly with links and

Good morning

attachments.

Re: Referral for Comment - Part 5 - 2023-3818 - Floating pontoon at Burswood Water Sports Centre - Burswood Water Sports Centre - Show Ski WA

Thank you for your email below dated 14 August 2023 requesting comment from the Department of Transport (DoT) in relation to the above mentioned proposal. DoT has considered this proposal as outlined in the attached permit application and has no objection provided that:

- The structure will require a jetty license in the event that it does not already have one.

 Applications for a jetty license can be submitted to: maritime.licensing@transport.wa.gov.au
- Any modifications to the existing structure will require a modification application by email to: maritime.licensing@transport.wa.gov.au

Please don't hesitate to contact me on the number below if you have any questions

Kind Regards



acknowledge the Traditional Custodians of this land and pay respect to the Elders past, present and future.

From: Rivers Planning <rivers.planning@dbca.wa.gov.au>

Sent: Monday, August 14, 2023 2:25 PM

To: Navigational Safety < Navigational. Safety@transport.wa.gov.au>

Subject: Referral for Comment - Part 5 - 2023-3818 - Floating pontoon at Burswood Water Sports

Centre - Burswood Water Sports Centre - Show Ski WA

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Sent: Friday, September 29, 2023 2:12 PM

To: Rivers Planning <rivers.planning@dbca.wa.gov.au>

Cc:

Subject: RE: Referral for Comment - Part 5 - 2023-3818 - Floating pontoon at Burswood Water Sports

Centre - Burswood Water Sports Centre - Show Ski WA

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RE: PART 5 – BURSWOOD WATER SPORTS CENTRE – FLOATING PONTOON AT BURSWOOD WATER SPORTS CENTRE – SHOW SKI WA

Thank you for your email below dated 14 August 2023 providing DoT the opportunity to provide comment and advice in relation to the above-mentioned proposal.

Several internal DoT teams were consulted upon receipt of your enquiry and as a result the Department has no objections however should the application be approved, the proponent is required to contact DoTs Maritime Licensing team on 13 11 56 (option 5, then option 2).

Should you require anything further please do not hesitate to contact Navigational Safety on the above address.

Kind regards,



We acknowledge the Traditional Custodians of this land and pay respect to the Elders past, present a nd future.

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Our ref: A00014-23 Enquiries:

Statutory Assessments
Rivers and Estuaries Branch
Department of Biodiversity, Conservation and Attractions

Via email: rivers.planning@dbca.wa.gov.au

To whom it may concern,

ABORIGINAL CULTURAL HERITAGE - SHOW SKI, FLOATING PONTOON, BURSWOOD

Thank you for your enquiry dated 14 August 2023.

I can confirm that the current show ski pontoon, Burswood intersects with Aboriginal Cultural Heritage 00003536 (Swan River).

Before the proponent carries out works within this area, the Act requires that they determine the Activity Tier as part of a Due Diligence Assessment (DDA). Depending on the extent of activities they wish to undertake, approvals under the Aboriginal Cultural Heritage Act 2021 (ACH Act) may be required. However, the ACH Act allows for a number of activities that either do not require approvals (Exempt Activities) or only require the proponent to conduct a Due Diligence Assessment (Tier 1 Activity).

In regard to the Development Application for the existing pontoon, it is recommended that the proponent discuss the existing pontoon and any proposed future development with the Aboriginal Heritage Conservation Team at the Department of Planning, Lands and Heritage as soon as possible.

If you have any specific questions regarding the ACH Act, please send enquiries to the <u>ACHKnowledge Portal</u>.

Should you or the proponent have any queries in relation to the above, please contact me on (08) 6552 4056 or email

Yours sincerely



Sent: Wednesday, September 27, 2023 11:08 AM **To:** Rivers Planning rivers.planning@dbca.wa.gov.au

Subject: RE: Response - Show Ski, Floating Pontoon, Burswood CRM:0188126

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OFFICIAL

Hi all,

Thank you for the updated info, I will file it with the original request.

No further comment to make. Regardless of the planning considerations, the proponent will need to contact us to discuss in greater detail the requirements under the *Aboriginal Cultural Heritage Act 2021* and the possible amended *Aboriginal Heritage Act 1972*. Depending on the specific nature of the impact at each fixture point (anchors, gangway), then the most appropriate approvals pathway can be found.

sincerely,



The Department is responsible for planning and managing land and heritage for all Western Australians - now and into the future

The Department acknowledges the Aboriginal people of Western Australia as the traditional custodians of this land, and we pay our respects to their Elders, past and present.

Disclaimer: this email and any attachments are confidential and may be legally privileged. If you are not the intended recipient, any use, disclosure, distribution or copying of this material is strictly prohibited. If you have received this email in error, please notify the sender immediately by replying to this email, then delete both emails from your system.

Sent: Wednesday, September 27, 2023 1:04 PM

To: Rivers Planning < <u>rivers.planning@dbca.wa.gov.au</u>>

Subject: Referral response - 2023-3818 - Floating pontoon at Burswood Water Sports Centre -

Burswood Water Sports Centre - Show Ski WA

[External Email] This email was sent from outside the department – be cautious, particularly with links and attachments. Good afternoon,

Thank you for the correspondence below dated 14 August 2023 and 26 September 2023.

Please be advised that in this instance the Town has no comments or recommendations to provide.

I hope this information proves useful.

Should you have any questions, please don't hesitate to call the Town on 9311 8111.

Best regards,











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