

1 **Conservation management of Australian sandalwood (*Santalum spicatum*): using**
2 **experts and a review of knowledge to develop future research priorities**

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6

7 **Abstract:** Australian sandalwood (*Santalum spicatum*) is an ecologically important,
8 economically valuable and culturally significant hemiparasitic plant, which is highly sought
9 after for the aromatic oils contained within the heartwood. Naturally occurring populations
10 occur across the rangelands and south-west agricultural region of Western Australia (WA)
11 and the southern rangelands of South Australia. Due to historical over-harvesting, land-
12 clearing, altered fire regimes, loss of seed-caching marsupials and overgrazing by introduced
13 herbivores, sandalwood populations have declined across their range. As regeneration is now
14 limited, some populations are threatened with extinction and active management is needed to
15 secure their persistence. To inform future research and conservation management of
16 Australian sandalwood in WA, we reviewed the literature to identify current knowledge gaps
17 and then harnessed expert knowledge to: (1) define research topics based on these
18 knowledge gaps; (2) define criteria for research prioritisation; and (3) score research topics.
19 This process provided a consolidated and ranked account of key/critical research priorities,
20 that highlights the need to dedicate more resources to improve Australian sandalwood
21 management to stabilise and conserve populations. Recommended research directions
22 include better understanding genetic structure and gene flow; further evaluating ecological
23 functional roles; better understanding threats and the effectiveness of threat mitigation;
24 further characterising population condition, distribution and trends; exploring methods to

25 enhance recruitment; identifying important habitat for targeted conservation; improving
26 methods for population monitoring; and incorporating Traditional Owner knowledge into
27 sandalwood research and future decision-making. Given the widespread and fragmented
28 nature of Australian sandalwood, future efforts to conserve and protect this important species
29 will require an integrated cross-tenure management approach.

30

31 **Keywords:** expert review, hemiparasitic plant, integrated management, population genetics,
32 regeneration, research prioritisation, *S. spicatum*, threat mitigation

33

34 **Introduction**

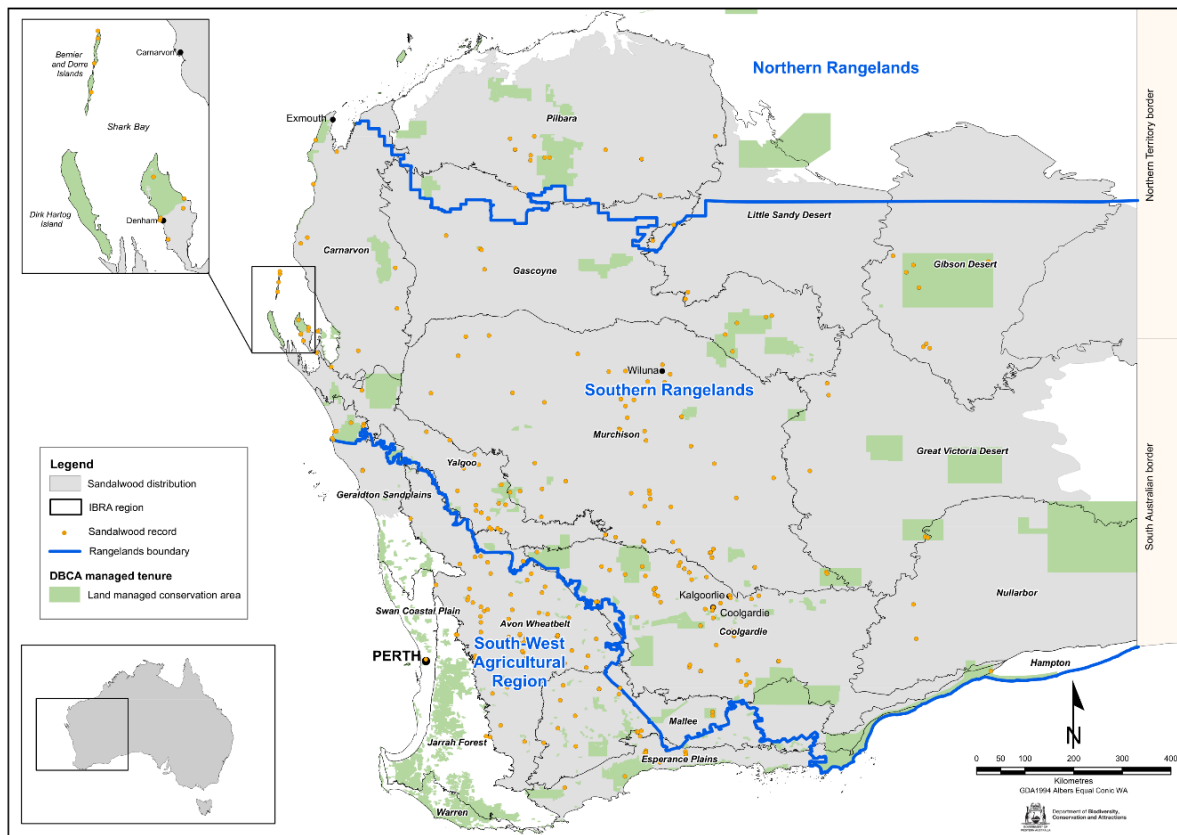
35 Within Australia, where species endemism is remarkably high, biodiversity has rapidly
36 declined since European colonisation (Dielenberg et al. 2023). To prevent further losses to
37 biodiversity and conserve ecosystem processes, a coordinated cross-tenure management
38 approach is being advocated to achieve conservation objectives for threatened species
39 inhabiting multi-tenure landscapes (e.g. Australia's vast rangelands) (van Etten 2013; Foran
40 et al. 2019; Kearney et al. 2022). Knowledge on biodiversity and threats, however, is often
41 lacking (e.g. Carwardine et al. 2014), thus it is important to identify and address the critical
42 knowledge gaps that will inform management strategies and deliver improved conservation
43 outcomes. For species with commercial value, where knowledge needs extend across
44 disciplines from biology, ecology, resource management, socioeconomics to compliance,
45 effective management is complex (Huish et al. 2015; Bunney et al. 2022).

46 Australian sandalwood (*Santalum spicatum* [R.Br.] A.DC., Santalaceae; Sprague and
47 Summerhayes, 1927) is a root-hemiparasitic woody shrub or small tree (typically 3–4 m
48 high) with a preference for nitrogen-fixing species as hosts, particularly *Acacia* spp.

49 (Loneragan 1990; Barrett et al. 1996; Brand 2002b). Commercially sought after for the
50 aromatic oils contained within the heartwood, Australian sandalwood is of international
51 economic importance; sandalwood also has significant cultural, spiritual, medicinal and
52 nutritional value to the Aboriginal peoples (DBCA 2023). One of five endemic *Santalum*
53 species in Australia and four naturally occurring in Western Australia (WA) (George 1984),
54 Australian sandalwood is slow-growing and may take over a century to reach current
55 commercial harvest size (stem diameter ≥ 127 mm, 150 mm above ground), though
56 maturation rates differ based on site and climatic conditions (Loneragan 1990). Germination
57 is facilitated by seed dispersal and burial by seed-caching marsupials [notably the woylie
58 (*Bettongia penicillata*), Murphy et al. 2005; and boodie (*Bettongia lesueur*), Chapman 2015]
59 where these species are extant (i.e. western edge of the wheatbelt (woylies), fenced reserves
60 and some islands); seeds are also dispersed by natural water flow across the landscape and
61 emus (Murphy 2009; DBCA 2023). Successful regeneration is likely enhanced by seed
62 burial close to a suitable host plant and reliant upon adequate winter rainfall over successive
63 years and protection from grazing (Loneragan 1990; Kealley 1991; Sawyer 2013).

64 Populations of Australian sandalwood are distributed across the rangelands and south-west
65 agricultural region (wheatbelt) of WA (Figure 1) and the southern rangelands of South
66 Australia (SA) (McLellan et al. 2021). Isolated populations also occur on islands in the
67 vicinity of Shark Bay in WA, including Dirk Hartog (DHI), Bernier and Dorre Islands (Ride
68 et al. 1959; Burbidge and George 1978) (Figure 1). Note that this review excludes plantation
69 sandalwood, which is cultivated as a commercial resource. Within WA, Australian
70 sandalwood is distributed across 173 million hectares, with sandalwood records known from
71 15 of WA's 22 bioregions (DCCEE 2023a; Interim Biogeographic Regionalisation for
72 Australia (IBRA)) (Figure 1). Australian sandalwood populations in WA (excluding islands)

73 are genetically distinct from those in SA and have significantly higher genetic diversity
74 (Crawford 2016).



75
76 **Figure 1.** Map of Western Australia depicting Australian sandalwood (*Santalum spicatum*)
77 occurrence records (specimens verified by the Western Australian Herbarium) from the
78 Australasian Virtual Herbarium database (ALA, 2024).

79
80 Although Australian sandalwood is still broadly distributed across some bioregions (e.g.
81 Coolgardie, Murchison, Gascoyne and Yalgoo), sandalwood occurrence in other areas (e.g.
82 Avon Wheatbelt and Mallee) is severely fragmented (DBCA 2023). The largest and most
83 contiguous extant populations are scattered throughout WA's arid and semi-arid rangelands
84 where average annual rainfall is between 200–300 mm (Brand et al. 2014). The more mesic
85 wheatbelt region (250–600 mm average annual rainfall) has been heavily cleared for

86 agriculture, with isolated and disjunct remnant populations now primarily confined to
87 conservation reserves and private property (Anderson 2005; McLellan et al. 2021; DBCA
88 2023).

89 Like other *Santalum* spp. globally, Australian sandalwood is thought to be in decline
90 (Gowland 2021; McLellan et al. 2021). Over the past 175 years, it is estimated that over six
91 million mature live trees have been harvested from the wild (McLellan et al. 2021). In
92 addition, low recruitment is recognised as a key contributing factor behind the species'
93 ongoing decline (Kealley 1991; Brand et al. 2014; McLellan 2022). Most populations across
94 Australia's rangelands are now dominated by mature trees (i.e. trees with an estimated stem
95 diameter of > 100 mm), with few seedlings and saplings (< 20 mm stem diameter), and
96 insufficient regeneration to stabilise the natural population (DPaW 2015; McLellan 2022;
97 McLellan and Watson 2022). Lack of regeneration is not a recent phenomenon, with studies
98 in the early 1980's reporting a skewed size-class distribution with a lack of small size stems,
99 particularly on pastoral leases (Williamson 1982).

100 Failure to regenerate has been associated with a range of interacting threats including the
101 loss of natural seed dispersers (particularly seed-caching marsupials), habitat loss,
102 fragmentation and land degradation, grazing by domestic livestock and feral herbivores
103 (particularly goats (*Capra hircus*) and rabbits (*Oryctolagus cuniculus*)), over-exploitation
104 (both lawful and unlawful), altered fire regimes (specifically increased frequency, extent and
105 intensity of fire), and climate change (reduced rainfall/drought) (Brand 2000; DBCA 2023).

106 Artificial water points, which support elevated numbers of introduced and native herbivores
107 (e.g. kangaroos), increase grazing pressure and may limit recruitment (DPaW 2015). Weeds,
108 such as invasive grasses (e.g. buffel grass (*Cenchrus ciliaris*)), may also threaten populations
109 indirectly via their influence on fire patterns (DBCA 2023). No diseases are currently known
110 to have a significant effect on Australian sandalwood (DBCA 2023), although Cercosporoid

111 fungi, *Phoma* spp. (possibly *P. glomerata*) and an anthracnose (*Colletotrichum*
112 *gloeosporioides*) have been isolated from trees in WA, with poor fruit development and
113 defoliation associated with fungal infection (Fox and Reeve 1993).

114 Australian sandalwood is listed as ‘Vulnerable’ on the IUCN Red List of Threatened Species
115 (Gowland 2021) and is currently being reviewed to determine its conservation status under
116 the Commonwealth *Environment Protection and Biodiversity Conservation (EPBC) Act*
117 *1999* (DCCEEW 2023b). In the absence of management intervention to protect this
118 important species, some populations (e.g. within the Murchison and Yalgoo regions) are
119 considered at risk of local extinction within the next 50-60 years (Brand et al. 2014).

120 Although Australian sandalwood is a highly studied species, past research has been largely
121 industry-focused (i.e. to improve management of Australian sandalwood cultivated on
122 cleared land and used as a commercial crop in WA); see Loneragan (1990), McKinnell
123 (1990), Havel Land Consultants (1993), Brand et al. (2001), Brand (2002a) and Clarke
124 (2006) for an overview. While significant research by McLellan and colleagues has recently
125 highlighted the ecological value of Australian sandalwood and quantified population
126 structure in some stands, there remain critical knowledge gaps that constrain effective
127 Australian sandalwood management (McLellan and Watson 2022; DBCA 2023).

128 To provide for the conservation, protection, and management of Australian sandalwood, the
129 *Santalum spicatum* (Sandalwood) Biodiversity Management Programme (sandalwood BMP;
130 DBCA 2023) was implemented in 2023 in accordance with the *WA Biodiversity*
131 *Conservation Act 2016* (Government of Western Australia 2016). The sandalwood BMP
132 contains objectives, strategies and actions that aim to stabilise Australian sandalwood
133 populations. This review, which addresses Strategy 12 of the sandalwood BMP (DBCA
134 2023), seeks to (1) identify knowledge gaps in existing research relevant to sandalwood
135 biodiversity conservation, and (2) provide recommendations for future research to inform the

136 conservation management of sandalwood in WA. The process for development of the
137 research priorities for Australian sandalwood, and the priorities themselves, may also be
138 useful elsewhere for the conservation management of commercially valuable trees in natural
139 ecosystems.

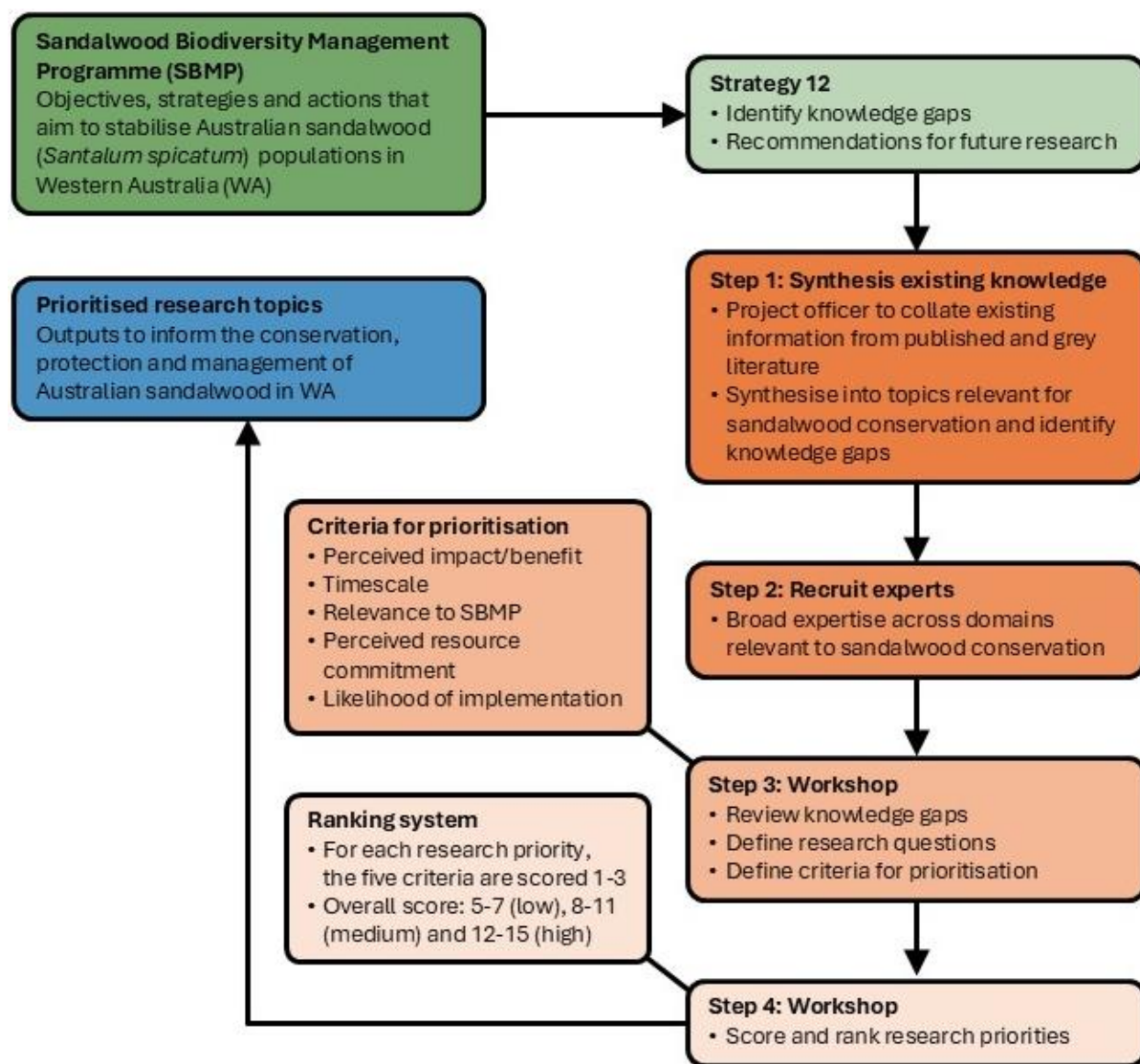
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141 **Methods**

142 We conducted a review of the published literature including peer-reviewed journals and
143 books, and grey-literature (i.e. Government and industry documents/reports, theses, student
144 reports, conference proceedings, websites and magazine articles). Literature was sourced
145 from database searches and provided by the Department of Biodiversity, Conservation and
146 Attractions (DBCA) staff, members of industry, university academics and environmental
147 consultancies. Database searches involved searching for the terms ‘sandalwood’ and
148 ‘*Santalum spicatum*’ on Google Scholar and the DBCA library (DBCA 2025). Other
149 relevant information was obtained from the Government of WA Environmental Protection
150 Authority and Parliament of WA websites (DEC 2012; DPaW 2015). Knowledge gaps
151 (presented below, in no particular order) were identified by the authors during the literature
152 review considering two issues: (1) did the authors of the literature explicitly identify key
153 areas of future work; and (2) is existing knowledge sufficient to inform on-ground Australian
154 sandalwood conservation management.

155 In 2024, a series of online meetings were held with a group of experts selected based on their
156 past/current involvement and/or research background with Australian sandalwood and
157 relevant threatening processes. These DBCA and Forest Products Commission (FPC) staff
158 included land and resource managers, policy officers, research scientists and ecologists (see
159 ‘*Acknowledgements*’). At these workshops, experts refined the previously identified

160 knowledge gaps, developed research questions to address these knowledge gaps (Table 1),
161 defined criteria for prioritisation and ranked the research questions according to these criteria
162 (Figure 2).



163
164 **Figure 2.** Protocol for development of prioritised future research directions for Australian
165 sandalwood, outlining the policy framework for sandalwood management in Western
166 Australia (green boxes), method steps for harnessing expert knowledge to prioritise research
167 directions (orange boxes), and project outputs (blue). Further detail can be found in the
168 Methods section and supplementary material (Table S1).

169

170 We used a systematic approach to prioritise research topics, including a grading system to
171 rank priorities, with scores assigned verbally by attendees (see Figure 2; Table S1), with
172 research questions ultimately categorised as high, medium, or low priority based on
173 aggregated scores from five criteria (see '*Future research directions*'). A structured
174 decision-making workshop (e.g. Hemming et al. 2018, 2022), in collaboration with other key
175 stakeholders and Traditional Owners, is a future consideration to provide different
176 perspectives, develop detailed collaborative research projects and help prioritise
177 conservation actions.

178

179 **Knowledge gaps**

180

181 ***Better understanding population genetics and gene flow***

182 An understanding of the patterns of distribution of genetic diversity and gene flow in species
183 provides the basis for informing strategies for seed provenancing for restoration and
184 responding to threats such as climate change. Studies on the genetic structure and genetic
185 diversity of Australian sandalwood have been conducted using a variety of markers and
186 across several scales. Across the entire range (excluding islands), populations in WA were
187 found to be genetically distinct from populations in SA, and WA populations also
188 demonstrated a higher degree of genetic structure and diversity (Crawford 2016), suggesting
189 that WA populations may have high conservation value in terms of adaptive capacity and
190 resilience to threats such as climate change and should therefore be a priority for
191 conservation efforts. Within WA, two evolutionary significant management units or ecotypes
192 have been identified, in northern and southern regions (Byrne et al. 2003a, 2003b; Crawford
193 2016), with suggestions of a third along the north-western coastline (from Shark Bay to

194 Exmouth) (Crawford 2016). These genetic clusters may partly align with observations of
195 morphological variation between the northern and southern regions (Fox and Brand 1993),
196 and distinctive functional and biochemical traits including the ability to coppice in the Shark
197 Bay area (e.g. Doronila and Fox 1991; Brand and Ryan 2001), which is atypical at other sites
198 (e.g. Loneragan 1990).

199 Australian sandalwood stands in the northern rangelands have higher levels of genetic
200 diversity, a greater number of rare alleles and have achieved genetic drift-gene flow
201 equilibrium, indicating that population structure has been stable in this region for an
202 extended period (Byrne et al. 2003b). In the southern rangelands, greater genetic
203 differentiation between populations was evident, though genetic diversity and the number of
204 rare alleles was lower, suggesting that populations in the south had been more recently
205 established (Byrne et al. 2003b). Within single populations in the northern and southern
206 regions, genetic diversity was high in both populations but varied greatly between loci
207 (Millar et al. 2012). Mating system studies using RFLP markers showed generally high
208 levels of outcrossing and genetic diversity, while the ability of sandalwood to self-pollinate
209 was also evident (Muir et al. 2007).

210 The implications of these genetic studies are that the distinct regional clusters – northern,
211 southern and possibly north-western – could be considered different management units for
212 conservation and restoration. Different seed provenancing strategies may be appropriate -
213 climate change considerations aside. For northern populations, it is recommended that only
214 locally sourced seed (i.e. within a 10 km radius of the place of planting; Byrne 2001) is used
215 for regeneration programs to maintain the balance between drift and gene flow (Byrne et al.
216 2003b). In contrast, in southern populations, seed collection strategies should aim to collect
217 samples across the range of populations to ensure adequate representation of genetic
218 diversity (Byrne et al. 2003b).

219 To better understand the broader genetic structure of the WA sandalwood population and
220 identify provenances with high conservation value, we recommend further genotyping to
221 map the genetic structure of the WA population in more detail (Table 1). Confirming
222 whether populations along the north-western coastline represent a separate ecotype should be
223 a high priority (Table 1) so appropriate management can be implemented, as is including
224 island populations, which have yet to be studied but potentially represent unique genetic
225 lineages and mating systems (e.g. levels of inbreeding). In conjunction with other tools to
226 support sustainable and legal forestry (e.g. isotopic provenancing), the creation of a larger
227 DNA-marker set may also help to combat illegal harvesting through timber tracking (see
228 Crawford 2016; Bunney et al. 2023).

229 New genotyping studies could be conducted in the context of morphological and functional
230 trait variation across populations and to clarify propositions of clonality in some populations
231 (e.g. Brunton et al. 2021). On DHI, for example, McLellan (2022) observed a '*densely*
232 *clustered distribution pattern of smaller/younger plants under larger sandalwood plants*',
233 which he proposed was indicative of growth from root suckers, rather than seed germination
234 - a proposition which could be tested through genetic research. Root suckering of the
235 *Santalum* genus is known to occur both naturally, and in response to harvesting and
236 environmental stress, though this phenomenon is infrequently reported for *S. spicatum*
237 compared to other *Santalum* species (e.g. *S. lanceolatum* and *S. album*) (McKinnell 1990;
238 Fox 1997; CALM/AgWA 1998). Root coppicing of *S. spicatum* has been documented on
239 Nanga Station, Shark Bay, following stump removal (Barrett 1989). Coppicing from root
240 material has also been observed in the species' southern range, following tree removal in
241 winter with immediate rain, though the ability to coppice varied between individuals (B.
242 Sawyer personal observation).

243

244 *Evaluating ecological functional roles*

245 All species play functional roles in the ecosystems in which they occur. Some species,
246 however, are thought to have disproportionately large effects relative to their abundance –
247 these are referred to as keystone species (Power et al. 1996). Recent studies within the WA
248 rangelands provide evidence that Australian sandalwood provides vital ecological functional
249 roles including the provision of vegetation structure, microclimate refuge and elevated levels
250 of nutrient-rich leaf litter (McLellan 2022). During warm weather conditions, fauna have
251 been observed seeking microclimate refuge in sandalwood trees, and comparisons of
252 localised canopy microclimatic conditions found that parasitic plants (sandalwood, quandong
253 (*Santalum acuminatum*) and leafless ballart (*Exocarpos aphyllus*)) were significantly cooler
254 than non-Santalaceae species, particularly during heatwave conditions (Gow 1997; McLellan
255 2022). The ability of sandalwood and other co-occurring Santalaceae species to provide
256 microclimate refuge will become increasingly important in a changing climate, with the
257 presence of short-term refuges vital for the persistence of fauna in the face of increasing
258 temperatures and prolonged drought events.

259 The provision of litter fall, which drives nutrient dynamics, and enhances species diversity
260 through nutrient enrichment and the creation of ‘litter gardens’ (Watson et al. 2022), also
261 supports a diverse plant and faunal community directly under the canopy (McLellan 2022).
262 Higher levels of nitrogen, potassium and phosphorus have been detected in the soil under
263 sandalwood canopies (Hobbs and Atkins 1991). McLellan (2022) also highlighted the
264 importance of Australian sandalwood as a food source (from fruit, foliage, flowers, nectar,
265 stems, bark, seeds and litter) for ground dwelling marsupials and other fauna. Compared to
266 other Santalaceae plants (quandong and leafless ballart) in the WA rangelands, sandalwood
267 had the highest frequency of fauna visitation for foraging, particularly mammals (McLellan
268 2022).

269 While McLellan (2022) provides strong evidence that Australian sandalwood exhibits
270 attributes of a keystone species, there have been no other studies evaluating the effect of
271 sandalwood on ecological communities using controlled comparisons of species composition
272 and diversity (e.g. Watson 2015). To conclude that Australian sandalwood is a keystone
273 species, it must be empirically demonstrated that sandalwood has a disproportionately large
274 effect relative to its abundance (Power et al. 1996), such that the removal of sandalwood will
275 result in the loss of other dependant fauna (Mills et al. 1993). It is unknown whether any
276 species depend solely on sandalwood for resources or if other co-occurring Santalaceae
277 species, which provide similar ecological functions, fill such an ecological gap (McLellan
278 2022). We recommend further research to evaluate the ecological functional role of
279 Australian sandalwood at other sites, including associations with other flora (i.e. key host
280 species) and fauna (Table 1).

281 The role of dead Australian sandalwood (as opposed to dead wood from other trees) should
282 also be evaluated, as dead sandalwood is included in the quota for commercial harvest, and
283 there have been recommendations to commercially salvage sandalwood trees killed by
284 bushfires (DPaW 2015). Dead trees and fallen logs provide habitat for other species (e.g. the
285 southern pygmy spiny-tailed skink (*Egernia depressa*), which was exclusively recorded on
286 Australian sandalwood during McLellan's studies) and are vital for healthy ecosystem
287 functioning; their removal is considered a key threatening process in other Australian states
288 (e.g. NSW; Department of Environment and Conservation New South Wales 2003). Studies
289 to evaluate whether there are any direct or indirect benefits of dead sandalwood, to
290 sandalwood seedlings (e.g. protection from the elements or enhanced soil quality) may also
291 be warranted.

292 Lastly, as a species with documented knowledge dating back over a century, Australian
293 sandalwood could potentially be used as an indicator species to monitor habitat quality or

294 wider rangeland vegetation health, particularly in response to climate change, but also other
295 factors (e.g. salinity). As defined by Siddig et al. (2016), indicator species are living
296 organisms whose status reflects the condition(s) of their environment. Sandalwood may be
297 adept at reflecting overall ecosystem health due to its hemiparasitic relationship with other
298 host plants, and strong interactions with other flora and fauna.

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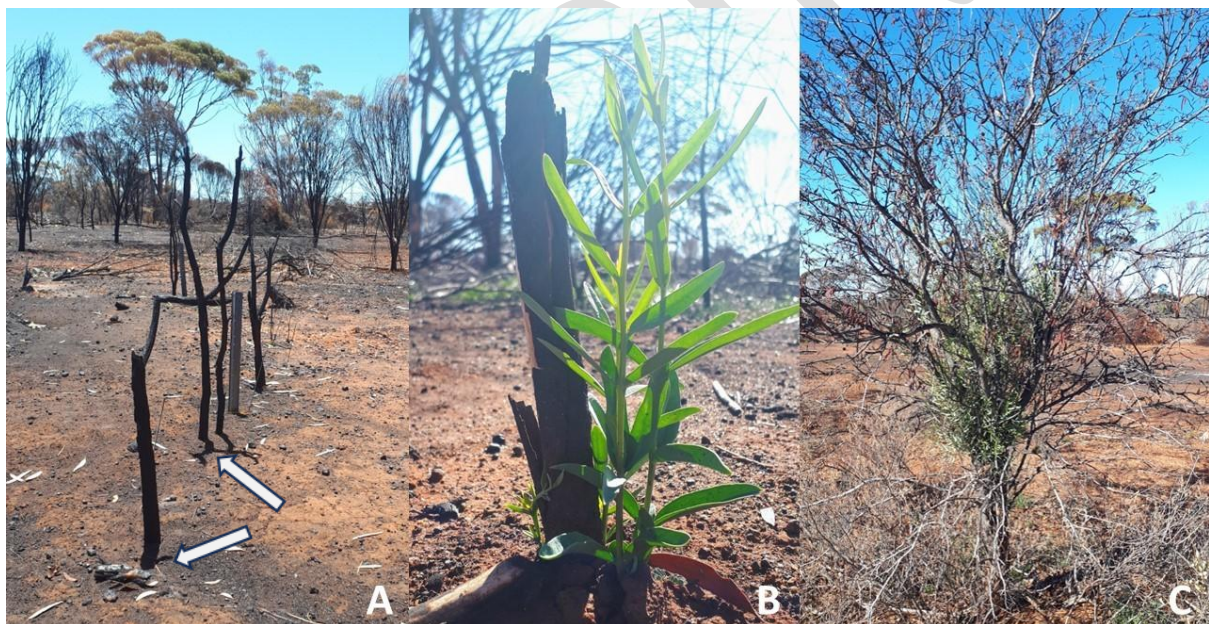
300 *Altered fire regimes*

301 Disturbance regimes play a key role in plant population dynamics. Across the range of
302 Australian sandalwood, as is the case in many seasonally dry regions globally, fire is a
303 dominant disturbance playing a role in driving plant mortality and recruitment.

304 Understanding the effects of fire on Australian sandalwood is incomplete, with contradictory
305 evidence of tolerance to fire, perhaps reflecting variation associated with fire characteristics
306 such as severity and patchiness, and/or regional differences. Australian sandalwood has often
307 been reported to be fire-killed because of observations of poor coppicing ability and survival
308 after fire, and apparent susceptibility to fire effects (Loneragan 1990; Kealley 1991; DEC
309 2012), particularly when young (CALM/AgWA 1998). However, other sources suggest
310 some tolerance to fire with variation in mortality rates with degree of canopy scorch and tree
311 size (likely correlated with canopy scorch in surface fires) (Forests Department of Western
312 Australia 1984; DEC 2012), suggesting sandalwood may be best viewed as a facultative
313 resprouter (Prior and Bowman 2020). Moderate to high intensity fires and short fire return
314 intervals often result in tree mortality (DBCA 2023) and large, intense wildfires may
315 extirpate local populations (Pobke 2007).

316 A study that examined the effects of wildfire on Australian sandalwood regeneration in
317 Salmon Gum (*Eucalyptus salmonophloia*) woodland, 10 km east of Kalgoorlie, revealed that

318 16% of sandalwood trees were immediately killed by fire (Loneragan 1990). While 64% of
319 burnt trees initially survived, with some evidence of coppicing, long-term survival was low
320 (20% after > 2 years). In late 2019, a sandalwood regeneration trial site located
321 approximately 30 km south of Coolgardie was affected by a moderate intensity bushfire,
322 with 10 to 12-year-old saplings burnt to cindered sticks (Figure 3A) (B. Sawyer personal
323 observation). Following several late summer-autumn rain events, Australian sandalwood
324 saplings at the site were observed in May 2020 to have new shoots mostly emerging at
325 ground level (Figure 3B). Burnt mature Australian sandalwood was observed to have new
326 epicormic shoots (Figure 3C). Follow-up monitoring is recommended to document the long-
327 term survival of these individuals.



328
329 **Figure 3.** The response of Australian sandalwood (*Santalum spicatum*) to moderate intensity
330 fire, including (A) 10 to 12-year-old saplings (location indicated by arrows) immediately
331 post-fire, (B) new shoots emerging 18 months post-fire, and (C) new epicormic shoots on
332 established sandalwood post-fire. Photographs © Ben Sawyer/DBCA.

333

334 Altered fire regimes (i.e. increased frequency, extent and intensity of fire) in the presence of
335 a rapidly changing climate poses a serious threat to the regeneration and survival of
336 Australian sandalwood (Gowland 2021). For example, the Great Western Woodlands,
337 centred on the Coolgardie bioregion, which historically burned infrequently, has been
338 subject to increasingly frequent and larger fires, with roughly 40% of extant woodland
339 burned at least once over the past 50 years (Jucker et al. 2023). In the absence of seed-
340 caching mammals, which bury and potentially protect seed from high temperatures produced
341 by fire (e.g. Peterson and Parker 2016), surface seeds are likely to be highly vulnerable to
342 fire (Pobke 2007); though the ability of soil-stored Australian sandalwood seed to persist
343 through fire and germinate afterwards has not been investigated. Due to the hemiparasitic
344 nature of sandalwood, consideration of the fire susceptibility of preferred host plants is also
345 important. Within the species' southern distribution, for example, obligate-seeder *Acacia*
346 spp. are the dominant hosts in many vegetation types, particularly eucalypt woodlands that
347 are of low flammability, but subject to contemporary stand-replacing canopy fires (Burrows
348 2015; Gosper et al. 2018; DBCA 2023). Even if Australian sandalwood can successfully
349 coppice, survival after fire when dominant host plants are temporarily absent while they
350 regenerate from seed, is questionable.

351 Research to examine the fire response traits of a range of Australian sandalwood
352 ecotypes/populations, in the context of individual plant-based fire intensity (defoliation),
353 should be considered. Importantly, research to examine plant community composition and
354 condition post-fire in less-studied vegetation types (e.g. WA mulga, rocky ranges and coastal
355 limestone habitats) will help to determine the regenerative capacity of ecosystems with
356 Australian sandalwood (i.e. recovery) and inform the type(s) and frequency of fire
357 management needed. As the ability of soil-stored seed to survive fire and subsequently

358 germinate is also unknown, research that focuses on the regenerative strategies of Australian
359 sandalwood post-fire should be a focus (Table 1).

360 Given the high susceptibility, typically poor regenerative capacity and low density of extant
361 Australian sandalwood populations, appropriate fire management is crucial for sandalwood
362 conservation. The distribution of Australian sandalwood across WA, however, encompasses
363 a wide range of climates, landforms and vegetation types with differing flammability, plant
364 fire response traits and contemporary fire regimes, along with varying land tenures and land
365 uses (Burrows 2015; DBCA 2023). As Australian sandalwood is both fire sensitive (i.e.
366 readily killed by fire) and fire independent (i.e. does not require fire as part of its life cycle),
367 prioritising fire management to reduce the risk of wildfires burning vast areas of habitat
368 should be a key priority to avoid further loss of populations, with a focus on the protection of
369 core habitat and regeneration sites. Research is needed to determine the optimal temporal
370 and spatial scale of fire mosaics and other fire mitigation and suppression approaches to
371 achieve this outcome (Table 1). Consideration of the role of traditional burning practices
372 would also be of value, as Indigenous peoples aimed to protect fire sensitive assets such as
373 Australian sandalwood, by lightly burning around the base of trees or sweeping away leaf
374 litter to reduce fuel loads, and fire was also deliberately constrained in some habitats with
375 Australian sandalwood (e.g. mature *Eucalyptus* woodlands) (Prober et al. 2016).

376

377 ***Herbivore grazing***

378 Herbivore grazing plays a key role in plant population dynamics. Of particular importance is
379 where populations of herbivores are enhanced through artificial provision of resources, and
380 where biological invasions and pastoralism expose plant populations to a functionally
381 different suite of herbivores than with which they evolved. The provision of artificial water

382 points across arid and semi-arid Australia has increased total grazing pressure by supporting
383 elevated numbers of introduced livestock (cattle (*Bos taurus*) and sheep (*Ovis aries*)), feral
384 herbivores (goats, rabbits, camels (*Camelus dromedarius*), donkeys (*Equus asinus*) and
385 horses (*Equus caballus*)) and native herbivores (e.g. kangaroos) (Fensham and Fairfax
386 2008). Introduced herbivores, particularly goats and rabbits, are widespread within the
387 current Australian sandalwood distribution and heavily graze seedlings and trees. Goats are
388 intermediate feeders and can browse sandalwood leaves and break branches up to 1.8 meters
389 high (FPC 2016). Sheep have also had a significant long-term impact on Australian
390 sandalwood establishment and recruitment in WA (DBCA 2023) and will also graze host
391 plants, though sheep production in the southern rangelands has greatly declined since the
392 1990's, with a shift towards cattle grazing (Foran et al. 2019). At Paynes Find, in the mid-
393 west of WA, only mature Australian sandalwood trees were detected on sheep grazing
394 properties (with feral goats and rabbits) with access to permanent fresh water and bores,
395 indicating lack of recruitment for at least 30 years (Brand 1999). Artificial water points also
396 enable introduced predators (i.e. the red fox (*Vulpes vulpes*) and feral cat (*Felis catus*)) to
397 expand their range, which has played a key role in the decline and extirpation of important
398 seed-caching marsupials and other native fauna (Woinarski et al. 2015). The control of
399 dingoes (*Canis familiaris*) and other apex predators (e.g. the wedge-tailed eagle (*Aquila*
400 *audax*)) by pastoralists has potentially limited top-down regulation of herbivores and
401 introduced predators (Letnic et al. 2012; Glen et al. 2016), exacerbating their impact.
402 Research is needed to evaluate the effects of artificial water point closure on feral
403 herbivores, introduced predators and native fauna, including interactive effects on Australian
404 sandalwood regeneration and weeds (Table 1).
405 While goats and rabbits have long been recognised as a significant threat to Australian
406 sandalwood, camels are reported to be having an increasingly negative effect on Australian

407 sandalwood, particularly within the arid interior (Kealley and Chevis 2022; McLellan 2022;
408 DBCA 2023). In the Mungilli Area, near Wiluna in the Gibson Desert, evidence of camel
409 browsing was reported in all inventoried sites except protected gullies and rocky areas, with
410 severe browsing leading to the death of mature and old sandalwood trees in open areas and
411 sites with natural water sources (Kealley and Chevis 2022). Given there is potential for
412 commercialisation of camels in WA (e.g. the Goldfields Esperance Region; Hanslow-Sells et
413 al. 2019), studies are needed to quantify the effects of camels on Australian sandalwood.
414 Similarly, with a shift from sheep to cattle grazing across the southern rangelands (Foran et
415 al. 2019), the threat posed by cattle (and the management of pastoral land) may need to be
416 evaluated (Table 1).

417 Understanding pastoralists' motivations or lack thereof to protect sandalwood is also worth
418 exploring, as are incentives for actively managing herbivore grazing on private property (e.g.
419 methods to reduce total grazing pressure on pastoral leases) to benefit Australian sandalwood
420 conservation (Table 1). The Australian Carbon Credit Unit (ACCU) Scheme is a government
421 incentive that encourages people and businesses to run projects that reduce emissions or
422 store carbon (Clean Energy Regulator 2025). One such project on Gindalbie Station in the
423 WA Goldfields, is acquiring carbon credits by reducing cattle numbers and actively
424 managing pest animals, fire and weeds to promote regeneration (Salubris 2024). Projects
425 such as this, which reduce total grazing pressure and concurrently manage other interacting
426 threats, may indirectly benefit Australian sandalwood, but research to quantify outcomes on
427 sandalwood survival and recruitment is needed.

428

429 ***Introduced and apex predators***

430 Introduced predators (the red fox and feral cat) have played a key role in the decline and
431 extinction of critical weight range terrestrial fauna, including important seed-caching
432 marsupials (Woinarski et al. 2015). The absence of seed-caching marsupials across much of
433 the Australian sandalwood distribution limits seed dispersal and burial away from parent
434 trees, negatively affecting recruitment (Brand 2000; Murphy 2009). Seeds that are not
435 dispersed fall directly under the canopy of parent trees, where survival is low (Brand 2000).
436 Management actions to protect seed-caching marsupials where they still occur (e.g. baiting
437 with 1080 or sodium fluoroacetate; *Probait*®, *Eradicat*®) or reintroduction projects to
438 reestablish seed-caching marsupials in sandalwood habitat where they once locally occurred
439 (e.g. managed reserves or on islands), may help to promote sandalwood recovery.

440 Research suggests that dingoes, as a long-naturalised apex predator, may regulate numbers
441 of herbivores and introduced predators, which can have a positive effect on biological
442 diversity by reducing total herbivory and suppressing mesopredator predation (Letnic et al.
443 2012; Nimmo et al. 2015; Campbell et al. 2022). Observations of dingo predation on feral
444 goats and red kangaroos (*Osphranter rufus*) on the Wooleen Cattle Station, in the Murchison
445 River district estimated a 90% reduction in kangaroos within 7 years of dingoes returning
446 (Campbell et al. 2022); feral goats were eradicated within the same period and rapid native
447 vegetation regeneration was subsequently observed. The use of dingoes as a management
448 tool to reduce herbivore overabundance and thus total grazing pressure, may be a
449 consideration to help Australian sandalwood to re-establish (e.g. on ex-pastoral estates). The
450 mesopredator suppressive effects of dingoes (Ripple et al. 2014) may also be advantageous
451 in areas where small native mammals persist and introduced predator control (e.g. 1080
452 baiting) is not used.

453 Eagles as apex predators may also help to reduce total grazing pressure, particularly from
454 rabbits and kangaroos, which make up a significant portion of their diet (Olsen et al. 2014;

455 Glen et al. 2016); their impact on foxes may also be beneficial. In the Western Deserts of
456 WA, some Traditional Owners have reported a decline in fox numbers following the return
457 of apex predators (eagles and dingoes) across the landscape (K. Muir personal
458 communication). The role of apex predators in Australian sandalwood habitat could be
459 examined using occupancy studies and concurrent scat analyses (Table 1).

460

461 *Climate change*

462 Globally, climate change now poses an environmental, economic and social threat under all
463 emissions scenarios. Australia is considered a notable hotspot with some changes now
464 considered inevitable and irreversible (Government of Western Australia 2021). To make
465 informed decisions about managing current and future climate risks, climate adaptation
466 research is needed to enhance resilience to a changing climate. Projections of future climate
467 change for Australia's rangelands and the south-west agricultural region include higher
468 temperatures with hotter and more frequent hot days, reduced rainfall in winter (and spring
469 in southern regions), increased intensity of heavy rainfall events, and more severe fire
470 weather (Government of Western Australia 2021). The duration of drought events is also
471 predicted to increase in the south (Government of Western Australia 2021). Climate change
472 projections for Australian sandalwood in WA (estimated using MaxEnt models
473 incorporating soil and climate variables) predict a southern shift in distribution (retreating
474 into the Southwest Australian Floristic Region), with no suitable habitat projected to remain
475 within the northern arid regions by 2090 (Crawford 2016).

476 Soil moisture levels are one of the main determinants of Australian sandalwood seed
477 germination (DEC 2012). Predicted declines in winter rainfall (up to 45 percent by 2090 in
478 the south) and increased evaporation rates, which will reduce soil moisture and runoff

479 (Government of Western Australia 2021), are expected to have a significant negative effect
480 on sandalwood establishment and recruitment (DBCA 2023). Sawyer (2013) reported a
481 statistically significant relationship between germination and rainfall, with a minimum
482 threshold of ~264 mm rainfall per annum (including an autumn rainfall event of >12.5 mm)
483 required for Australian sandalwood seed germination. Rainfall during autumn and early
484 winter is crucial (Brand and Sawyer 2016; Brand 2017), though late-summer rainfall also
485 plays a significant role in maintaining soil moisture during establishment (Sawyer 2013). For
486 mature trees, reduced rainfall may also prevent or delay flowering and seed production
487 and/or reduce overall seed yield (Barrett 1990). Bioclimatic modelling using MaxEnt also
488 indicated the importance of precipitation in the coldest quarter (and slope) for the
489 establishment of Australian sandalwood (Crawford 2016).

490 For hemiparasitic plants such as sandalwood, climate change may also impact nitrogen
491 fixation and plant growth. Reduced soil moisture for instance, may reduce root nodule
492 abundance and/or activity of the host (Norris 2005). A significant decrease in the nitrogen
493 content of Australian sandalwood leaves has been associated with very low soil moisture
494 levels (Struthers 1983). Competition for water between host plants and sandalwood during
495 dry periods may be intense (Fox 1997). Given the critical reliance of sandalwood on host
496 plants, testing the climate tolerance of sandalwood and common host species, particularly
497 within more arid areas, should also be a consideration for future research (Table 1).

498 Investigating the effects of extreme events (e.g. heat, drought) on adult, sapling and host
499 survival is also important.

500 In accordance with Strategy 7 of the sandalwood BMP, '*Adapt sandalwood management to*
501 *climate change*', research into innovative practices for reducing the reliance of sandalwood
502 germination on the winter rainfall threshold (i.e. 100mm between April 1 and August 31 with
503 a pre-June 15 'season-break' of >12.5mm) have been recommended (DBCA 2023). Other

504 strategies that may promote climate resilience by enhancing drought tolerance could also be
505 evaluated (e.g. potassium supplementation; Xu et al. 2021).

506 One method to enhance resilience against the effects of a drying and warming climate is
507 ‘predictive or climate adjusted provenancing’ (e.g. Sgrò et al. 2011; Prober et al. 2015),
508 which for Australian sandalwood could involve the establishment of arid-provenance plants
509 within more southern regions to effectively increase the proportion of pre-adapted genes that
510 are suited to the predicted future climate of the site, enhancing genetic variability and
511 adaptive capacity of the target population. Other methods to maximise adaptive potential
512 include ‘composite provenancing’ and ‘admixture provenancing’ (see Breed et al. 2013),
513 though these also involve transferring plant genotypes over large spatial scales (e.g. mixing
514 of northern and southern ecotypes) to increase overall genetic diversity, which poses similar
515 genetic risks (i.e. outbreeding depression and maladaptation; Aitken and Whitlock 2013).
516 More recently, ‘regional admixture provenancing’ has been advocated as a compromise for
517 ecological restoration (Bucharova et al. 2019) by mixing seeds from several local
518 populations (i.e. those with similar environmental conditions), thereby maintaining regional
519 adaptation and reducing the risk of unintended effects on dependent biota. Significant
520 differences in the performance of Australian sandalwood from different provenances have
521 been reported (Bamford 2001; Brand 2017), so the outcomes of provenance trials conducted
522 to improve climate resilience should consider pre-existing differences in population
523 performance.

524

525 ***Invasive weeds***

526 Invasive weeds pose a significant threat to biodiversity via their impacts on plant community
527 structure (e.g. inhibiting native plant establishment and growth) and ecosystem functioning

528 (e.g. altering fire regimes, hydrology and nutrient cycling) (Weidlich et al. 2020). Few
529 studies have examined the effects of weeds on Australian sandalwood, though they are
530 reported to smother seedlings, reducing survival and growth (Brand and Jones 1999). The
531 presence of invasive buffel grass may indirectly threaten sandalwood by influencing fire
532 patterns (i.e. reduced fire return intervals and increased intensity). While the current threat
533 posed by buffel grass to Australian sandalwood is likely greatest at the periphery of
534 sandalwood's distribution (Great Victoria Desert) and is typically concentrated in areas of
535 disturbance, modelling studies predict that much of the range of Australian sandalwood will
536 become increasingly climatically suitable for buffel grass with climate change (Martin et al.
537 2015). As sandalwood management activities such as harvesting and regeneration, and
538 activities related to pastoralism and mining, have the potential to spread weeds such as buffel
539 grass (DBCA 2023), strategies to manage and restrict the spread of invasive weeds
540 (particularly flammable grasses) and reduce surface fuel loads to decrease the risk of large-
541 scale intensive wildfires should be considered (Table 1).

542

543 *Evaluating population condition and distribution*

544 Effective implementation of species conservation strategies requires an understanding of
545 current patterns of species distribution and population demographic structures. More
546 consistent data across the broader distribution of Australian sandalwood will help to
547 understand change in sandalwood populations over time and in varying environments, and
548 the key reasons for these changes.

549 To provide a better understanding of Australian sandalwood population trends across WA,
550 DBCA has recently undertaken monitoring to evaluate changes to populations over time (as
551 per Strategy 2 of the sandalwood BMP; DBCA 2023). Focusing on plots established by

552 Australian sandalwood inventory programs over 20 years ago, this project remeasured ~ 300
553 plots to investigate population trends (e.g. rates of population increase or decline, the
554 occurrence and patterns of recruitment, and changes in spatial distribution within and across
555 the landscape) accounting for variables including exposure to threats and land tenure type
556 (B. Sawyer personal communication). While this was not a sandalwood inventory for the
557 purpose of calculating a total standing resource, better understanding the current population
558 size and distribution of Australian sandalwood will help to inform management and refine
559 recommendations for an ‘acceptable yield’ taking into account biodiversity, social and
560 economic considerations (DBCA 2023).

561 Ongoing monitoring of key populations and the establishment of new inventory sites is
562 encouraged to better understand population trends in response to threats and other
563 biotic/abiotic factors (Table 1). For example, establishing long-term monitoring sites with
564 the goal of concurrently evaluating potential drivers of population change over time.
565 However, as inventory studies inherently take decades or more to reveal demographic and
566 productivity trends, these could be combined with one-off sampling of a large range of plots
567 outside the network to increase the sample size to test models of demography (populations)
568 in relation to threats, harvesting history, land tenure etc. The incorporation of population
569 viability analyses may also help to evaluate which management scenarios may help to
570 stabilise populations.

571 The regulatory framework for the WA Australian sandalwood industry was reviewed by
572 Lingard and Perry (2018), who identified a potentially unsustainable commercial harvest
573 quota. Recent studies (McLellan et al. 2021) support this notion. Sandalwood is also
574 removed illegally, and unlawful harvesting has been recognised as a significant threat to the
575 species since the early 2000s (DBCA 2023). Prior to 2016, it was estimated that over 500
576 tonnes of living sandalwood was illegally harvested each year (FPC 2016); though the true

577 amount is unknown (Lingard and Perry 2018). Despite higher penalties for illegal
578 sandalwood activity (see Government of Western Australia 2016), prosecution is often
579 hindered by lack of tools to verify sandalwood origin (Bunney et al. 2022). Further genetic
580 provenancing to complement the existing genetic marker set developed by Crawford (2016),
581 for example, could enable higher resolution discrimination of geographic origin within WA
582 to help combat the illegal trade (Table 1). Developing genetic markers that can discriminate
583 between wild and plantation sandalwood would also be beneficial.

584

585 *Enhance recruitment*

586 Observations of recruitment failure in sexually reproducing plants indicate a barrier at one or
587 more points along the pathway from flower production, pollination, seed maturation, seed
588 dispersal, germination and growth to reproductive maturity. Overcoming recruitment failure
589 requires an understanding of where this barrier occurs, and the cause. Low levels of
590 recruitment are recognised as a key contributing factor behind Australian sandalwood's
591 ongoing decline (Kealley 1991; Brand et al. 2014; McLellan 2022).

592 Bees, wasps, flies, butterflies, moths, ants and cockroaches have been observed on
593 sandalwood flowers in WA (Barrett 1987; Gow 1997). While pollination vectors are
594 unconfirmed, Australian sandalwood is presumed to be insect-pollinated (Byrne et al.
595 2003b). Research to identify and actively conserve key pollinators and determine if
596 pollination is a factor limiting sandalwood recruitment should be considered as this may aid
597 sandalwood regeneration (e.g. Taylor et al. 2018). Research to examine the breeding system
598 of sandalwood more holistically (i.e. patterns of pollen movement by primary vectors) will
599 help to address this knowledge gap and may be used to inform licensing guidelines relating

600 to the retention of an optimal number of mature reproductive trees and adequate spacing to
601 enable cross-pollination (Table 1).

602 The low density and fragmented nature of extant populations may reduce genetic variability
603 and gene flow (i.e. dispersal of pollen or seeds between populations), which can decrease
604 population resilience to climate change, pests and disease and elevate extinction risk (Pobke
605 2007; Frankham et al. 2017). Chevis and Kealley (2024) provide evidence that seed
606 germination and recruitment can occur where seed is physically buried by natural water flow
607 or under mulch near mature trees, and threatening processes (particularly browsing and fire)
608 are controlled. Trials to reintroduce seed-caching marsupials into mature sandalwood stands
609 where they have become locally extinct (e.g. managed reserves) should be considered to aid
610 seed dispersal, burial and establishment away from parent trees (e.g. Chapman 2015;
611 Murphy et al. 2015) (Table 1). Reintroduction projects for the purpose of restoring
612 ecosystem processes are becoming increasingly common (IUCN/SSC 2013) and can be
613 achieved if appropriate landscape-scale control of threatening processes is implemented (e.g.
614 Lohr et al. 2021). Genetic techniques could be used to examine gene flow across landscapes
615 of different connectivity.

616 Emus are capable of dispersing sandalwood seed over large distances (Davies 1978;
617 Loneragan 1990), which could have important consequences for gene flow and genetic
618 structure within and between populations (Calviño-Cancela et al. 2006) as emus remain
619 widespread across the rangelands. However, the reported ability of sandalwood seeds to
620 successfully germinate following excretion by emus, is mixed (Murphy et al. 2005).
621 McLellan (2022) found that most sandalwood seeds in emu scats had been wholly or
622 partially destroyed during passage, and for those that did pass intact, there was no evidence
623 of successful germination at any site due to desiccation (i.e. scats deposited on the soil
624 surface were exposed to the sun). In contrast, there are reports that sandalwood seedlings

625 have successfully germinated across the Charles Darwin Reserve in the northern edge of the
626 wheatbelt in response to introduced herbivore control and seed dispersal by emus (Allen
627 2018). In a landscape largely devoid of seed-caching marsupials, the role of emus in
628 sandalwood regeneration, particularly long-distance seed dispersal, may be an area for
629 further investigation (Table 1). For example, experimental trials of gut passage effects by
630 emus could be conducted controlling for fruit maturity/age and the effects of habitat and
631 microsite on recruitment from emu scats. As emus also disperse the seed of host (*Acacia*
632 spp.) plants and other nitrogen-fixing host genera (e.g. *Daviesia* spp.) (Calviño-Cancela et al.
633 2008), their continued presence within remaining stands of Australian sandalwood may be
634 important.

635 With the aim of improving Australian sandalwood regeneration in harvested areas, a
636 research program known as ‘Operation Woylie’ was implemented by the FPC in 2007
637 (SCEPA 2014). The FPC now employs mechanical seeding, which was designed to mimic
638 the role of the woylie (see below) in seed burial, as the primary method to regenerate
639 Australian sandalwood post-harvesting; noting that this occurs on pastoral land with no
640 sheep/goats and unallocated Crown land where feral ungulates/rabbits are regulated by
641 dingoes/wild dogs (DBCA 2023). Over the 2022-2023 season, 20.4 tonnes (~6.5 million
642 seeds) were sown across the WA rangelands (FPC 2023). In response to low winter rainfall,
643 however, germination rates and the number of seedlings established per annum has been
644 lower than anticipated in some years (e.g. target 50,000 with a cumulative average of 39,000
645 seedlings over the first 10 years of the program; FPC 2021). In response to good rainfall over
646 the 2022 winter, however, the FPC reported strong sandalwood establishment, with
647 approximately 150,000 new seedlings established from the 2022 seeding program (FPC
648 2023).

649 As there are no published reports detailing long-term survival of germinants (i.e. beyond the
650 seedling stage to become saplings/reproductively mature trees), follow-up studies are
651 recommended to determine the level of successful recruitment occurring at regeneration sites
652 (Table 1). Observations from plots established between 1925 and 1930 at Karamindie State
653 Forest (22 km ESE of Coolgardie) suggest that successful recruitment may be low, with less
654 than 5% of planted seed reaching maturity, and less than 3% of plants surviving to 98 years
655 of age at this site (B. Sawyer unpublished data). The FPC is currently revisiting some of the
656 first mechanically seeded sites to evaluate long-term survival, which will help to address this
657 knowledge gap. Revisiting other historic plots or establishing new monitoring plots across
658 the sandalwood distribution may help to provide important data regarding long-term survival
659 to better inform management (e.g. key attributes of sites with higher success rates).

660 At present, 'Operation Woylie' remains the most cost-efficient and practical method to re-
661 establish Australian sandalwood on a large scale. This process involves machine ripping a
662 250 mm deep rip line into which fresh seed is sown (FPC 2016). Impacts of machinery
663 movements across the landscape can be mitigated by operator judgement to avoid
664 unnecessary vegetation damage and effects on the host trees. Monitoring of the program by
665 the FPC over the past 12 years indicates no obvious ongoing environmental concerns. On
666 some land systems, especially the sandy-surfaced soil types, it is often difficult to see the rip-
667 lines after only 2-3 years (J. Brand personal observation). As there are no studies that
668 quantify the short- and long-term impacts of machinery, including mechanical harvesting, on
669 the flora and fauna within sandalwood communities, research that examines species
670 composition and diversity pre- and post-harvest and in response to mechanical seeding is
671 recommended (Table 1).

672 Further research into seed priming techniques that promote germination and growth may also
673 be a consideration. Hormonal seed priming using gibberellic acid (GA_3) significantly

674 enhanced sandalwood germination in some studies (Brand and Sawyer 2016) but not others
675 (Brand 2017). Osmopriming, where seeds are soaked in aerated, low-water-potential
676 chemical solutions, has been shown to enhance *ex-situ* germination and seedling growth
677 of *Santalum album* (Debta et al. 2023) and could be investigated for *S. spicatum*. Likewise,
678 other techniques with demonstrated benefits in *S. album*, for example nutripriming (Jijeesh et
679 al. 2022), or inoculation with mycorrhizal fungi (Binu et al. 2015), may be worth
680 investigating to help maximise Australian sandalwood recruitment success (Table 1).

681

682 ***Improved methods for population monitoring and identifying important habitat***

683 Developing effective methodological approaches for population monitoring and identifying
684 important and potential habitat are key components of programs to assess changes in species
685 abundance, distribution, demographic structures and conservation status. Australian
686 sandalwood occurs on a broad range of substrates, particularly loam, or sandy loam soils, in
687 the presence of nitrogen-fixing host plants (Loneragan 1990; DEC 2012). In the northern
688 arid regions of WA, sandalwood mainly occurs on alluvial plains and drainage lines
689 associated with *Acacia* shrublands (Anderson 2005; DBCA 2023). In the southern semi-arid
690 regions, sandalwood is associated with a more diverse range of vegetation types, typically
691 *Acacia* dominant understories that occur in *Eucalyptus* woodlands (Loneragan 1990; Brand
692 2000); though naturally occurring populations are also known from granite outcrops,
693 ridgetops, lateritic breakaways and creek lines (Fox 1997; McLellan 2022). Slope is
694 important in determining sandalwood presence, likely due to naturally formed drains
695 enabling seed dispersal/burial and/or providing sites with higher soil moisture (Brand and
696 Jones 2002; Crawford 2016).

697 There can be a high variability in population demography between sites, over time and even
698 within discrete populations. Over-bark stem diameter is currently used as a proxy to estimate
699 Australian sandalwood age/size-class and is an accepted means of understanding population
700 demography (e.g. Brand et al. 2014), however stem diameter growth rates can vary between
701 sites (e.g. 0.5 mm per annum in the western rangelands (Brand et al. 2014) and 4 mm per
702 annum at Dryandra in the more mesic wheatbelt (Loneragan 1990)). McLellan (2022)
703 observed putatively very old trees with relatively small stem diameters, and stark variation in
704 stem diameter and tree height between sandalwood populations on the mainland versus DHI.
705 Follow up monitoring of two plots established at Karamindie State Forest also revealed that
706 growth rates may change over time (e.g. average of 1.43-2.16 mm stem diameter growth per
707 year during the first 44-49 years (from 1930 and 1925, respectively, to 1974), compared to ~
708 0.5 mm growth per year from 50 years of age (from 1974 to 2023); B. Sawyer unpublished
709 data). While measuring stem diameter may be useful for monitoring growth over time, it is
710 less accurate for inferring tree age across the sandalwood distribution and can be extremely
711 labour intensive. Even within discrete populations, sandalwood growing in a creek system,
712 for example, may grow faster than sandalwood positioned 200 m away on top of a rocky
713 breakaway (B. Sawyer personal observation). To better understand population structures and
714 condition, analysing over-bark stem diameter in conjunction with additional environmental
715 predictors should be considered, and research to identify more accurate methods to measure
716 tree age may be warranted (e.g. analysing non-invasive timber core samples by radiocarbon
717 dating or utilising dendrochronological techniques) (Table 1). Research to examine life
718 history traits including maturation rates and peak fecundity of different sandalwood
719 populations across the landscape is recommended to help determine the ideal size-class
720 distribution and better inform commercial harvesting guidelines.

721 As sandalwood population size and health varies considerably across WA (DBCA 2023),
722 identifying key habitat attributes of more robust populations may lead to better management.
723 Better understanding the distribution of sandalwood and how it relates to physical habitat
724 characteristics (e.g. topography, soil properties, vegetation types) and other variables (e.g.
725 presence of threats, climate change) may also help to identify important and potential habitat
726 for targeted conservation. Understanding the extent and condition of potential and existing
727 host species throughout the rangelands is particularly important. Bioclimatic modelling,
728 similar to Crawford (2016), could also be expanded upon to incorporate additional variables
729 (as above) and include representative samples across the full WA distribution, as a high
730 number of presence points within the species' northern distribution were omitted from the
731 Crawford (2016) model.

732 To build knowledge of the sandalwood distribution and conduct population condition
733 monitoring across the vast and remote WA landscape, aerial survey techniques have been
734 explored. While these approaches, using RGB + near-infrared and hyperspectral aerial
735 imagery, had some success in distinguishing Australian sandalwood from other vegetation,
736 the degree of incorrect attribution was too high for widespread application (van Dongen et
737 al. 2020; Barnes et al. 2023; FPC 2023). As such, the ability of these techniques to be
738 applied to the broader rangelands with differing vegetation communities, soil types and
739 landscape characteristics remains questionable. However, as remote sensing tools have the
740 potential to map the occurrence of sandalwood over large areas more efficiently and cost-
741 effectively than ground-based approaches and may be used to characterise important
742 landform and vegetation associations (i.e. the identification of host species and potential
743 sandalwood habitat), further research in this field should be considered as remote sensing
744 surveillance and plant recognition technology continue to evolve (Table 1).

745

746 *Australian sandalwood knowledge acquisition and dissemination*

747 This review identified that significant information/data (e.g. Brand 2017) is not publicly
748 available. As such, we recommend capturing, consolidating and analysing existing
749 information/data and finalising work for publication in relevant peer reviewed journals
750 where appropriate. Greater availability of contemporary consolidated information will enable
751 informed decision making and aid Australian sandalwood conservation.

752 Exploring opportunities to gather and respectfully incorporate Traditional Owner knowledge
753 into Australian sandalwood research and future decision making is also recommended (e.g.
754 Goolmeer et al. 2024) (Table 1). Lingard and Perry (2018) identified the need for ongoing
755 funding for regeneration initiatives, which could provide an opportunity to incorporate
756 Traditional Owner knowledge and provide economic and cultural benefits from their
757 involvement in sandalwood management programs such as the Sandalwood Dreaming
758 project (FPC 2024; Government of Western Australia 2024).

759

760 **Future research directions**

761 Based on our review of existing knowledge and the input of experts into developing and
762 ranking research questions, we propose a set of research priorities to address current
763 knowledge gaps and guide conservation management of Australian sandalwood (Table 1).
764 Research directions are prioritised as high, medium or low based on scoring by experts on
765 five criteria, namely (1) the perceived likelihood of providing the greatest positive effect on
766 sandalwood biodiversity conservation; (2) timescale (i.e. estimated length of time required to
767 complete a research project); (3) relevance to meeting the management actions identified in
768 the sandalwood BMP (DBCA 2023); (4) the perceived resource commitment required to
769 complete a research project; and (5) the likelihood of research outputs being

770 implemented/used to inform future management actions (see Supplementary Table S1 for
771 further detail regarding the prioritisation process).

772

773 **Concluding remarks**

774 Australian sandalwood is an ecologically important, economically valuable and culturally
775 significant hemiparasitic plant. Due to a range of threats, sandalwood populations have
776 declined across their range. On-ground recovery action is needed to conserve sandalwood
777 populations, however as this review demonstrates, there are still large knowledge gaps
778 regarding Australian sandalwood and its management. Critical to the ongoing persistence of
779 sandalwood is better understanding population genetics and gene flow across the species'
780 distribution, further evaluating the ecological functional role of sandalwood *in situ* and
781 investigating ecological patterns and processes, particularly pollination, seed dispersal and
782 recruitment. Research to inform best practice management of introduced herbivores and fire
783 to benefit sandalwood communities is also important, as is better understanding population
784 trends in response to other threats and biotic/abiotic factors. A coordinated cross-tenure
785 management approach, incorporating Traditional Owner knowledge into future decision
786 making, is likely to provide the greatest positive effect on sandalwood conservation across
787 the vast WA landscape.

788

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801

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804 Australian sandalwood in Western Australia.

805

806 **Data availability statement:** Aggregated and anonymised rankings by DBCA and FPC
807 experts against the research prioritisation criteria are included in Supplementary Table S1.
808 No other new data were generated.

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1211 **Table 1:** Suggested research priorities for Australian sandalwood (*Santalum spicatum*) in Western Australia (WA), ranked as high, medium or
 1212 low (see Table S1 for more detail on rankings) based on (1) perceived impact/benefit (likelihood of providing the greatest positive impact on
 1213 sandalwood biodiversity conservation); (2) timescale (estimated length of time required to complete a research project); (3) relevance to SBMP
 1214 (research topic supports management action(s) identified in the sandalwood BMP; (4) perceived resource commitment (estimated
 1215 resources/funding required to complete a research project); and (5) likelihood of implementation (probability of research outputs being
 1216 implemented/used to inform future management actions).

Priority	Research topic	Objective	Expected outcome
High	Population genetics – mapping the genetic structure of the Australian sandalwood population, including on islands	Build a reference database of DNA samples to better understand the broader genetic structure of the Australian sandalwood population in WA. Determine whether populations along the north-western coastline represent a separate ecotype.	Higher resolution genetic discrimination within WA to inform management of regionally distinct genetic provenances and to build resilience against climate change. May also be used to trace the geographic origin of timber products to help combat illegal harvesting.
High	Enhance recruitment –dispersal ecology and pollination	Investigate the dispersal ecology (including the role of biotic and abiotic vectors) and pollination ecology (patterns of pollen movement by primary vectors) of Australian sandalwood. Determine if pollination is a factor limiting sandalwood recruitment.	Help to inform management strategies that promote natural pollination, seed dispersal and enhance recruitment within remaining stands of Australian sandalwood. Contribute to guidelines relating to the retention of an optimal number of mature seed-bearing trees and optimal spacing within populations.
High	Population dynamics – better understand population trends/life-history traits in response to threats and other biotic/abiotic factors	Continue to monitor existing sites and establish additional long-term monitoring sites, and resurvey at regular intervals (i.e. every 10 years), to better understand population trends over time. Concurrent monitoring of threats, and habitat condition, will enable the identification of potential factors influencing population dynamics.	Improved understanding of long-term population trends including changes in population status (e.g. in response to threats), the success of regeneration programs, and the effectiveness of threat mitigation programs. Provide information to inform Australian sandalwood management and refine recommendations for harvesting.

Priority	Research topic	Objective	Expected outcome
		Explore more accurate methods to monitor population age (e.g. radiocarbon dating or dendrochronological techniques) and examine life-history traits (maturation rates and peak fecundity) to determine the ideal size-class distribution of Australian sandalwood across the landscape.	
High	Threat mitigation – impacts of machinery on Australian sandalwood habitat	Examine species composition and diversity (and other habitat attributes) pre- and post-harvest, and following mechanical seeding, to determine the short- and long-term impacts on sandalwood communities.	Provide information to inform future sandalwood harvesting (e.g. frequency of harvesting intervals) and management strategies that promote habitat rehabilitation and sandalwood recovery (e.g. optimal spacing of mature trees).
High	Threat mitigation – influence of climate change	Better understand how climate change is likely to impact Australian sandalwood and key host spp. across the WA distribution. Investigate adaptation strategies that may promote climate resilience.	Provide improved understanding of the impact of climate change to inform adaptation strategies (e.g. provenance seed sourcing strategies and establishment with reduced winter rainfall).
High	Survey and monitoring – further evaluate the use of remote sensing techniques to better understand the distribution of Australian sandalwood and key host spp.	As technology evolves, further investigate remote sensing as a tool for the broad-scale detection of Australian sandalwood and potential sandalwood habitat across WA. Sampling to determine age and/or genetic structure of select populations (e.g. north-western coastline) could also be conducted during ground truthing.	Provide a more accurate estimate of total population size, demography and distribution to help inform an acceptable level of Australian sandalwood harvesting in different IBRA bioregions. Identify sandalwood populations and potential sandalwood habitat (i.e. native vegetation associations where Australian sandalwood is likely to occur) in need of targeted conservation management.
High	Threat mitigation – total grazing pressure	Conduct occupancy modelling to determine the level of threat posed by introduced and native herbivores, particularly camels (<i>Camelus dromedarius</i>). Compare occupancy before and after management intervention (e.g. closure of artificial water points, culling, exclusion fencing or land management that is sympathetic to the occurrence of dingoes) and robustly quantify impacts on Australian	Provide information to develop effective threat mitigation strategies to reduce total grazing pressure in sandalwood habitat and enable regeneration, including private property and Crown land leased for pastoralism. Consider innovative approaches for herbivore control in key areas.

Priority	Research topic	Objective	Expected outcome
		sandalwood regeneration, key host spp. and cohabiting fauna. Consider incentives for pastoralists and other stakeholders to protect Australian sandalwood.	Better understanding of the interactive effects of management intervention on cohabiting fauna (e.g. non-herbivores), key host spp., weeds and fire.
High	Ecological functional roles – evaluating the ecological functional role of Australian sandalwood <i>in situ</i>	Conduct controlled comparisons of species composition and diversity across the sandalwood distribution to evaluate the ecological functional role of Australian sandalwood <i>in situ</i> , with a focus on the importance of sandalwood as a food source, the role of dead wood and the potential of sandalwood as an indicator species of wider ecosystem health.	Provide evidence to support the keystone/indicator species hypothesis and identification of habitat (including key host spp.) important for targeted conservation management.
Medium	Enhance recruitment –informing seeding regimes and optimising survival	Conduct long-term monitoring at sandalwood regeneration sites to determine germination rates, seedling survival and successful recruitment. Consider innovative approaches to enhance seedling germination and establishment (e.g. seed priming techniques). Determine optimal seeding regimes across the various land systems and Beard vegetation associations.	Provide information to develop successful regeneration strategies to help stabilise sandalwood populations, including innovative approaches to enhance recruitment. Contribute to seeding guidelines and identification of areas where recruitment is likely to succeed.
Medium	Traditional Owner knowledge acquisition – using Traditional Owner knowledge to inform Australian sandalwood biodiversity conservation	Research to investigate and adopt Traditional Owner knowledge to help conserve and manage Australian sandalwood.	Respectful incorporation of Traditional Owner knowledge into future decision making and sandalwood management in WA.
Medium	Threat mitigation – the role of apex predators	Determine the occupancy of apex predators (dingoes, wild dogs and their hybrids, and eagles) within known sandalwood stands. Conduct concurrent predator scat analyses to determine prey components. Robustly quantify impacts on sandalwood regeneration, key host spp. and cohabiting fauna.	Provide a better understanding of predator-prey dynamics (i.e. the impact of apex predators on feral herbivores/predators) to inform threat management and promote Australian sandalwood regeneration. Provide evidence to support the retention of apex predators in the landscape to reduce total herbivory.

Priority	Research topic	Objective	Expected outcome
Medium	Threat mitigation – fire ecology of Australian sandalwood and key host spp. and landscape fire management	<p>Investigate post-fire recovery within sandalwood habitat, including the ability of Australian sandalwood and key host spp. to regenerate.</p> <p>Identify appropriate landscape fire management approaches to protect sandalwood habitat i.e. the optimal temporal and spatial scale of fire mosaics to reduce surface fuel loads and fire mitigation and suppression responses to decrease the risk of large-scale intensive wildfires.</p>	<p>Provide improved understanding of the ability of Australian sandalwood to regenerate (e.g. via coppicing) in some habitats.</p> <p>Provide information to develop fire management strategies that protect important sandalwood habitat and regeneration sites.</p>
Low	Threat mitigation – invasive weeds	Better understand the direct impacts of weeds on Australian sandalwood and explore methods to control invasive weeds within sandalwood habitat (e.g. selective weed control of flammable grasses such as buffel grass (<i>Cenchrus ciliaris</i>)).	Help to inform strategies for targeted management of invasive weeds to restore habitat, reduce direct competition with sandalwood, and decrease the risk of large-scale intensive wildfires.

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